Report on the

Mobile County Commission

Mobile County, Alabama

October 1, 2018 through September 30, 2019

Filed: September 4, 2020



Department of Examiners of Public Accounts

401 Adams Avenue, Suite 280 Montgomery, Alabama 36104-4338 P.O. Box 302251

Montgomery, Alabama 36130-2251 Website: www.examiners.alabama.gov

Rachel Laurie Riddle, Chief Examiner



State of Alabama

Department of

Examiners of Public Accounts

P.O. Box 302251, Montgomery, AL 36130-2251 401 Adams Avenue, Suite 280 Montgomery, Alabama 36104-4338 Telephone (334) 242-9200 FAX (334) 242-1775

Rachel Laurie Riddle Chief Examiner

Honorable Rachel Laurie Riddle Chief Examiner of Public Accounts Montgomery, Alabama 36130

Dear Madam:

An audit was conducted on the Mobile County Commission, Mobile County, Alabama, for the period October 1, 2018 through September 30, 2019, by Examiners Angela B. Waters, M. Lynn Benson and Carolina Fussell. I, Angela B. Waters, served as Examiner-in-Charge on the engagement, and under the authority of the *Code of Alabama 1975*, Section 41-5A-19, I hereby swear to and submit this report to you on the results of the audit.

Respectfully submitted,

Angela B. Waters

Examiner of Public Accounts

angela B. Waters

rb

Table of Contents Page **Summary** Α Contains items pertaining to federal, state and local legal compliance, Commission operations and other matters. **Independent Auditor's Report** В Reports on whether the financial information constitutes a fair presentation of the financial position and results of financial operations in accordance with generally accepted accounting principles (GAAP). Management's Discussion and Analysis F Provides information required by the Governmental Accounting Standards Board (GASB) that is prepared by management of the Commission introducing the basic financial statements and providing an analytical overview of the Commission's financial activities for the year. This information has not been audited, and no opinion is provided about the information. **Basic Financial Statements** 1 Provides the minimum combination of financial statements and notes to the financial statements that is required for the fair presentation of the Commission's financial position and results of operations in accordance with GAAP. Exhibit #1 Statement of Net Position 2 Exhibit #2 Statement of Activities 4 Exhibit #3 Balance Sheet – Governmental Funds 6 Exhibit #4 Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position 10 Statement of Revenues, Expenditures and Changes in Fund Exhibit #5 Balances – Governmental Funds 12

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the

14

Statement of Activities

Exhibit #6

Table of Contents

	Table of Contents	
		Page
Exhibit #7	Statement of Fiduciary Net Position	16
Exhibit #8	Statement of Changes in Fiduciary Net Position	17
Notes to the	Financial Statements	18
Required Su	pplementary Information	57
Board (GAS)	ormation required by the Governmental Accounting Standards B) to supplement the basic financial statements. This has not been audited and no opinion is provided about on.	
Exhibit #9	Schedule of Changes in the Employer's Net Pension Liability	58
Exhibit #10	Schedule of the Employer's Contributions – Pension	60
Exhibit #11	Schedule of Changes in the Employer's Other Postemployment Benefits (OPEB) Liability	62
Exhibit #12	Schedule of Employer's Contributions – Other Postemployment Benefits (OPEB)	63
Exhibit #13	Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund	64
Exhibit #14	Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Reappraisal Fund	68
Supplement	ary Information	70
Contains fina	incial information and notes relative to federal financial assistance.	
Exhibit #15	Schedule of Expenditures of Federal Awards	71
Notes to the	Schedule of Expenditures of Federal Awards	77

Table of Contents

	Table of Contents	
		Pag
Additional In	<u>aformation</u>	78
items required Title 2 U. S. C Requirements	c information related to the Commission, including reports and by generally accepted government auditing standards and/or Code of Federal Regulations Part 200, Uniform Administrative s, Cost Principles, and Audit Requirements for Federal Awards dance) for federal compliance audits.	
Exhibit #16	Commission Members and Administrative Personnel – a listing of the Commission members and administrative personnel.	79
Exhibit #17	Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards — a report on internal controls related to the financial statements and on whether the Commission complied with laws and regulations which could have a direct and material effect on the Commission's financial statements.	80
Exhibit #18	Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the <i>Uniform Guidance</i> – a report on internal controls over compliance with requirements of federal statutes, regulations, and terms and conditions of federal awards applicable to major federal programs and an opinion on whether the Commission complied with federal statutes, regulations, and the terms and conditions of its federal awards which could have a direct and material effect on each major program.	82
Exhibit #19	Schedule of Findings and Questioned Costs – a schedule summarizing the results of audit findings relating to the financial statements as required by <i>Government Auditing Standards</i> and findings and questioned costs for federal awards as required by the <i>Uniform Guidance</i> .	85



Department of **Examiners of Public Accounts**

SUMMARY

Mobile County Commission October 1, 2018 through September 30, 2019

The Mobile County Commission (the "Commission") is governed by a three-member body elected by the citizens of Mobile County. The members and administrative personnel in charge of governance of the Commission are listed on Exhibit 16. The Commission is the governmental agency that provides general administration, public safety, construction and maintenance of county roads and bridges, sanitation services, health and welfare services and educational services to the citizens of Mobile County.

This report presents the results of an audit the objectives of which were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Commission complied with applicable laws and regulations, including those applicable to its major federal financial assistance programs. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States as well as the requirements of the Department of Examiners of Public Accounts under the authority of the *Code of Alabama* 1975, Section 41-5A-12.

An unmodified opinion was issued on the financial statements, which means that the Commission's financial statements present fairly, in all material respects, its financial position and the results of its operations for the fiscal year ended September 30, 2019.

Tests performed during the audit did not disclose any significant instances of noncompliance with applicable state and local laws and regulations.

The Commission members and administrative personnel, as reflected on Exhibit 16, were invited to discuss the results of this report at an exit conference held via online meeting. Individuals in attendance were: Glenn Hodge, County Administrator, Dana Foster-Allen, Director of Finance; and Commissioners: Connie Hudson, Jerry Carl and Merceria Ludgood. Also in attendance was a representative from the Department of Examiners of Public Accounts: Angela Waters, Examiner. The results of the report were discussed via telephone with John Pafenbach, former County Administrator.

20-515 A





Independent Auditor's Report

Members of the Mobile County Commission, County Administrator and Director of Finance Mobile, Alabama

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Mobile County Commission, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Mobile County Commission's basic financial statements as listed in the table of contents as Exhibits 1 through 8.

Management's Responsibility for the Financial Statements

The management of the Mobile County Commission is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

20-515 C

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Mobile County Commission, as of September 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Schedule of Changes in the Employer's Net Pension Liability, the Schedule of the Employer's Contributions – Pension, the Schedule of Changes in the Employer's Other Postemployment Benefits (OPEB) the Schedule of Employer's Contributions – Other Postemployment Benefits (OPEB) and the Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Exhibits 9 through 14) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Mobile County Commission's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (Exhibit 15), as required by Title 2 U. S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), is presented for the purposes of additional analysis and is not a required part of the basic financial statements.

20-515 D

The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August 7, 2020, on our consideration of the Mobile County Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing on internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Mobile County Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Mobile County Commission's internal control over financial reporting and compliance.

Rachel Laurie Riddle

Hachel Jamie Kiddle

Chief Examiner

Department of Examiners of Public Accounts

Montgomery, Alabama

August 7, 2020



MOBILE COUNTY COMMISSION

County Commissioners

Jerry Carl, Commission President Merceria Ludgood, Commissioner Connie Hudson, Commissioner

Administration

John F. Pafenbach, Former County Administrator Glenn L. Hodge, County Administrator Dana Foster-Allen, Director of Finance

Management's Discussion and Analysis

The Mobile County Commission's Management Discussion and Analysis report (MD&A) is designed to provide an objective and easy to read analysis of the County's financial activities for the fiscal year ended September 30, 2019. Please read the report in conjunction with the County's financial statements.

This report is required by the Governmental Accounting Standards Board Statement Number 34 – Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments (Statement 34). This reporting model requires significant changes in the presentation of financial data and the manner in which the information is recorded.

As with other sections of this report, the information contained in the MD&A should be considered only a part of the report. Readers should take time to read and evaluate all sections of this report, which include government-wide statements, fund statements, footnotes and the other Required Supplemental Information (RSI) that is provided in addition to this MD&A.

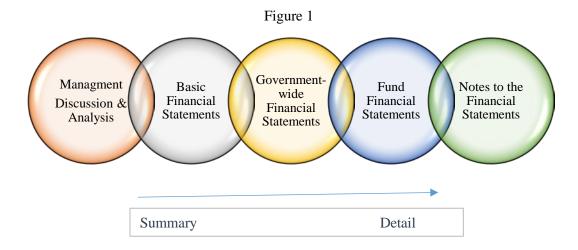
Financial Highlights

- The County's governmental funds reported ending fund balances totaling \$258,679,050, of which 27% or \$71,084,807 is unassigned
- At the end of the fiscal year, the County's unassigned fund balance in the general fund remained increased by \$9,143,320. The ending fund balance in the general fund as of September 30, 2019 was \$72,500,909.

Understanding the Basic Financial Statements

This discussion and following analysis are intended to introduce the reader to Mobile County Commission's basic financial statements. The County's basic financial statements consist of the following major components:

- 1. Government-wide financial statements
- 2. Fund financial statements
- 3. Notes to the financial statements (see Figure 1)



Government-Wide Financial Statements

The Government-Wide financial statements are designed to provide the reader with a broad overview of the financial position of the Mobile County Commission and are similar to private sector statements. They include a *Statement of Net Position* and a *Statement of Activities*.

The Statement of Net Position shows the County's assets less its liabilities at September 30, 2019. The difference is reported as net position. Over time, an increase or decrease in the County's net position is one indicator of whether its financial health is improving or deteriorating. You will also need to consider other non-financial factors, such as changes in the tax base and the condition of the County's roads, to assess the overall health of the County.

The Statement of Activities presents information showing how the net position changed during the fiscal year. The statement presents all underlying events which give rise to the change, regardless of the timing of the related cash flows. The Statement of Activities is also intended to simplify the analysis of the cost of various governmental services and the amount of taxes necessary to sustain each of these activities.

Fund Financial Statements

The term fund refers to a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. Some funds are required to be established by State law and by bond covenants. Mobile County also establishes funds to help control and manage money for specific purposes and to show that it is meeting legal responsibilities for using certain taxes, grants and other funding. The fund financial statements provide detailed information about the most significant funds—not the County as a whole. Mobile County's operations are reported in the Governmental Funds section of the MD&A.

The Governmental Funds section focuses on how money flows into and out of these funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information may be helpful in evaluating Mobile County's near-term financing requirements and available resources. The relationship between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in the reconciliation that follows the fund financial statements.

Analysis of the Overall Financial Position and Results of Operations

The evaluation of an entity's net position is a tool that may serve as a useful indicator of the entity's financial condition. The following page presents a condensed comparative Statement of Net Position for the period ended September 30, 2019.

As shown on the statement, the County's total assets increased by 6% or \$50.6 million. The County's total liabilities decreased by \$10.8 million or 3%. Overall, the County's assets and deferred outflows exceeded liabilities and deferred inflows by \$388.5 million. The County increased its net position by 10% over the period ended September 30, 2019.

Comparative Statement of Net Position

Stated in Thousands

Stated III Thousands	2019	2018	\$ Change	% Change
Assets				
Current and Other Assets	\$ 356,764	\$ 317,240	\$ 39,524	12.46%
Capital Assets, Net	438,282	427,300	10,982	2.57%
Total Assets	795,046	744,540	50,506	6.78%
Deferred Outflows of Resources				
Loss on Refunding of Debt	2,282	2,533	-251	-9.91%
Employer Pension Contributions	6,272	6,222	50	0.80%
Proportionate share of deferred outflows related				
to pension liability	8,082	9,396	-1,314	-13.98%
Total Deferred Outflows of Resources	16,636	18,151	-1,515	-8.35%
Liabilities				
Current Liabilities	22,364	22,487	-123	-0.55%
Noncurrent Liabilities	297,496	308,194	-10,698	-3.47%
Total Liabilities	319,860	330,681	-10,821	-3.27%
Deferred Inflows of resources				
	73,858	70,899	2,959	4.17%
Revenue Received in Advance - Motor Vehicle				
Taxes	3,322	3,279	43	1.31%
Proportionate Share of Collective				
Deferred Inflows Related to Net Pension Liability	11,592	7,269	4,323	59.47%
Proportionate Share of Collective				
Deferred Inflows Related to Net Other				
Postemployment Benefits (OPEB) Liability	14,510		14,510	100%
Total Deferred Inflows of Resources	103,282	81,447	21,835	26.81%
Net Position				
Invested in Capital Assets	381,459	369,973	11,486	3.10%
Restricted for:				
Debt Service	24,295	51,382	-27,087	-52.72%
Road Projects	104,947	63,854	41,093	64.35%
Other Purposes	1,962	2,319	-357	-15.39%
Unrestricted	(124,123)	(136,965)	12,842	-9.38%
Total Net Position	\$ 388,540	\$ 350,563	\$ 37,977	10.83%

The table on the following page displays a condensed statement reflecting the changes in net position from fiscal year 2018 to fiscal year 2019.

The County recorded program revenue of \$64.7 million for the fiscal year ended September 30, 2019. Program revenues consist of revenue collected through charges for services, programs specific operating grants and program specific capital grants. The amount collected during fiscal year 2019 represents a 23.9% increase over fiscal year 2018 collections.

The County's recorded general revenues of \$174.9 million for the fiscal year ended September 30, 2019. General revenue consists of the following revenue categories:

- 1. All County taxes
- 2. Unrestricted grants
- 3. Investment earnings
- 4. Miscellaneous revenue
- 5. Gains on sale of capital assets

The amount collected represents a 6.8% increase over fiscal year 2018 collections. A major factor leading to the increase in general revenue is due to the overall increase in the collection of taxes. Revenue generated from taxes increased by 4% or \$6.1 million over fiscal year 2018. In total, revenue increased \$23.4 million or 10.9% over fiscal year 2018.

For the period ended September 30, 2019, expenses remained relatively unchanged. Notable expenses during fiscal year 2019 are as follows:

- 1. The County Commission approved a 2.5% merit raise in October 2018 for all eligible employees.
- 2. The County absorbed the projected 2019 increase in employees benefit without passing the costs to the employees.

The County's expenditures on general government activities decreased by 13.7% and its expenditures for public safety increased by 3.67%. Expenditures on all other categories increased by a cumulative amount of \$8.6 million.

Governmental Funds

Governmental funds presented individually in Mobile County Commission's 2019 statements include four major funds: the General Fund, the Reappraisal Fund, the Special Highway Tax Fund and the 2016 Pay-As-You-Go Program. Mobile County also has additional smaller governmental funds. These are presented in the Governmental Fund Statements in a total column termed "Other Governmental Funds".

The Mobile County Commission is complying with GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions, which is effective for fiscal years beginning after June 15, 2010. The primary impact of this statement is that funds which are held separately and were reported separately before, namely the Road and Bridge Fund, the Maddie's Fund and the Special Events Fund, will now be reported as part of the General Fund; however, these funds will continue to be held separately.

Governmental Fund Balance Sheet

(in Thousands)

	General Fund		Reappraisal Fund	
	2019	2018	2019	2018
Total Assets	\$ 126,283	\$ 118,947	\$ 10,109	\$ 9,237
Total Liabilities	11,508	14,571	2,811	3,648
Total Deferred Inflows of Resources	42,274	41,018	7,298	5,589
Fund Balances				
Nonspendable				
Inventories	135	179		
Prepaid Items	1,281	1,519		
Restricted For:				
Debt Service				
Highways and Roads				
Assigned To:				
Other Purposes				
Unassigned	71,085	61,660		
Total Fund Balances	72,501	63,358		
Total Liabilities, Deferred Inflows				
of Resources and Fund Balances	\$ 126,283	\$ 118,947	\$ 10,109	\$ 9,237

Statement of Revenues, Expenditures and Changes in Fund Balance

(in Thousands)

	General Fund		Reapp. Fur	
	2019 2018 2019 20		2018	
Revenue and Other Sources	\$ 185,522	\$ 156,582	\$ 6,933	\$ 6,051
Expenses and Other Uses	176,378	156,858	6,933	6,051
Increase (Dec) in Fund Balance	9,144	-276.00	-	-
Fund Balance at Beg of Year	63,357	63,633		
Fund Balance at Year End	\$ 72,501	\$ 63,357	\$ -	\$ -

MAJOR FUND INFORMATION					
Governmental Fund Balance Sheet (in Thousands)					
(Highway Fund	2016- Pay-As-You Go Fund		
	2019	2018	2019	2018	
Total Assets	\$ 53,701	\$ 80,685	\$ 36,183	\$ 19,337	
Total Liabilities			58	87	
Total Deferred Inflows of Resources	27,608	27,570			
Fund Balances					
Nonspendable					
Inventories					
Prepaid Items Restricted For:					
Debt Service	26,093	53,115			
Highways and Roads	20,073	33,113	36,125	19,250	
Assigned To:			30,123	17,250	
Other Purposes					
Unassigned					
Total Fund Balances	26,093	53,115	36,125	19,250	
Total Liabilities, Deferred Inflows					
of Resources and Fund Balances	\$ 53,701	\$ 80,685	\$ 36,183	\$ 19,337	
Statement of Revenues, Expenditures and Changes in Fund Balance (in Thousands)					
		Highway Fund	2016- Pay- Fu		
	2019	2018	2019	2018	
Revenue and Other Sources	\$ 33,083	\$ 31,675	\$ 24,676	\$ 268	
Expenses and Other Uses	60,105	25,443	7,802	4,351	
Increase (Dec) in Fund Balance	-27,022	6,232	16,874	-4,083	

53,115

\$ 26,093

46,883

\$ 53,115

19,250

\$ 36,124

23,333

\$ 19,250

Fund Balance at Beg of Year

Fund Balance at Year End

In Governmental funds, the ending fund balance is a reflection of the resources that are available for carry over to future years. It is also a reflection of the County's ability to respond to emergencies or to take advantage of opportunities that may come available. A good rule of thumb for the General Fund is to have at least two to three months of expenditures in unassigned fund balance. The Commission reevaluates the unassigned fund balance annually. The Commission's goal is to maintain a balance between addressing capital needs and maintaining an adequate reserve. At September 30, 2019, the Commission maintained the unassigned fund balance in the General Fund at \$72.5 million.

General Fund Budgetary Highlights

On a budgetary basis, the County ended fiscal year 2019 with an excess of revenue over expenditures in the amount of \$9.1 million in the General Fund. The County projected it would utilize \$13.6 million of its budgeted reserve funds during FY 2019. The County did not utilize any of its budgeted reserve.

Debt Administration

As of September 30, 2019, the County had \$297.4 million in outstanding bonds, notes payable and other long-term liabilities as shown in the table below:

Governmental Activities:	2019	2018	\$ Change	% Change
Bonds/warrants net	\$ 176,106	\$ 166,313	9,793.00	5.9%
Net Pension Liability	58,696	64,840	-6,144.00	-9.5%
Other Postemployment Benefits	50,254	64,470	-14,216.00	-22.1%
Other Liabilities	12,440	12,571	-131.00	-1.0%
Total Long-Term Liabilities	\$ 297,496	\$ 308,194	-\$10,698	-3.5%

The balance at September 30, 2018 was \$308.1 million. Debt decreased by \$10.6 million due to the repayment of existing debt.

Capital Assets

The table below displays capital assets as of September 30, 2019 and September 30, 2018.

Governmental Activities:	2019	2018	\$ Change
Non depreciable capital assets:			
Land	\$52,670	\$48,760	\$3,910
Construction in Progress	4,623	2,328	2,295
Infrastructure in Progress	59,703	54,121	5,582
Capital Assets Being Depreciated:			
Infrastructure	250,472	243,171	7,301
Buildings	179,399	179,399	0
Equipment and Furniture	22,219	22,219	-
Vehicles and Heavy Equipment	37,398	39,256	-1,858
Accumulated Depreciation	-168,203	-161,955	-6,248
Capital Assets, Net	\$438,281	\$427,299	\$10,982

As shown on the previous page, the County's beginning balance of net capital assets was \$427.2 million. During 2019, the County increased its land holdings with the purchase of land for Escatawpa Hollow Park and the Mobile County Soccer Complex. Construction in progress increased due to the start of new projects. Infrastructure in progress increased due to the continued construction of existing infrastructure projects that began construction in fiscal year 2018. The County increased its depreciable capital assets nominally. At the end of fiscal year 2019, the County had \$438.2 invested in capital assets. This is an increase of \$10.9 over fiscal year 2018.

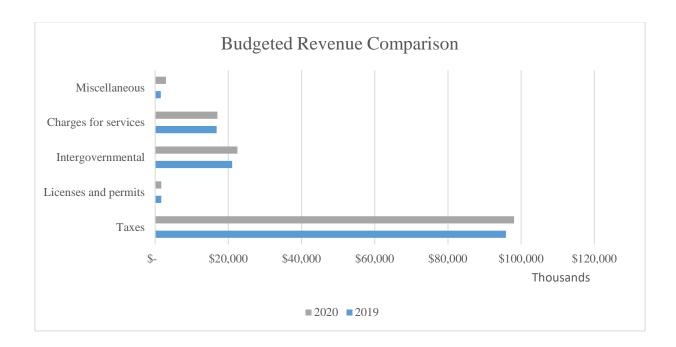
Ecomomic Factor's and Next Years's Budget

When developing the budget for fiscal year 2020, the County considered several factors:

- Estimated revenue
- Projected financial results for FY 2019
- Projected local economic growth

2020 General Fund Budget

The chart below provides a comparison of amounts budgeted for revenue and expenditures for 2019 and 2020 respectively:



The FY 2020 general fund budget has projected revenue of \$142,207,250. This is \$5,300,126 or 3.87% above the budget approved for FY 2019. The Commission budgeted \$10,915,509 of its unrestricted reserve, which resulted in a total revenue budget of \$153,122,759.

For FY 2020, General Fund expenditures are budgeted \$153,122,759. This is \$5,237,296 above the FY 2019 general fund budget. The chart below provides a comparison of budgeted general fund expenditures by type between FY 2019 and FY 2020:

			Increase/		
	2019	2020	(Decrease)	%	
Revenue					
Taxes	\$ 95,839,001	\$ 98,083,708	\$ 2,244,707	2.34%	
Licenses and permits	1,683,968	1,683,968	-	0.00%	
Intergovernmental	21,036,874	22,479,293	1,442,419	6.86%	
Charges for services	16,797,791	17,010,791	213,000	1.27%	
Miscellaneous	1,549,490	2,949,490	1,400,000	90.35%	
Total revenue	136,907,124	142,207,250	5,300,126	3.87%	
Budgeted fund balance	10,978,339	10,915,509	-62,830.00	-0.57%	
Total revenue and budgeted	147,885,463	153,122,759	5,237,296	3.54%	
fund balance					
Expenditures					
General government	50,128,093	53,469,309	3,341,216	6.67%	
Public safety	69,825,860	75,028,687	5,202,827	7.45%	
Sanitation	4,117,113	4,148,728	31,615	0.77%	
Health	869,875	869,875	-	0.00%	
Social services	733,154	783,554	50,400	6.87%	
Culture and recreation	2,773,235	2,841,084	67,849	2.45%	
Education	2,561,984	2,861,997	300,013	11.71%	
Debt service	10,691,460	9,480,021	-1,211,439	-11.33%	
Capital outlay	3,103,809	453,284	-2,650,525	-85.40%	
Total expenditures	144,804,583	149,936,539	5,131,956	3.54%	
Other financing uses					
Transfers out	3,080,880	3,186,220	105,340	3.42%	
Total expenditures and other	\$147,885,463	\$ 153,122,759	\$ 5,237,296	3.54%	
financing uses					

General Fund Budgeted Expenditures by Major Category

Budgeted General Fund Expenditures

	 2019	 2020	_	Increase/ Decrease)	%
Personnel	\$ 81,087,114	\$ 85,924,323	\$	4,837,209	5.97%
Operations	36,051,230	38,997,314		2,946,084	8.17%
Utilities	5,868,393	6,022,455		154,062	2.63%
Capital	3,103,809	453,284		-2,650,525	-85.40%
Appropriations	8,002,577	9,059,142		1,056,565	13.20%
Debt Service	10,691,460	9,480,021		-1,211,439	-11.33%
Transfers Out	3,080,880	3,186,220		105,340	3.42%
	\$ 147,885,463	\$ 153,122,759	\$	5,237,296	3.54%

The County's FY 2020 budget was developed to reflect its most pressing needs. The County again pledged support to its courts. The County provided \$1,556,656 to support athletic facilities, sporting events and census outreach. County staff will enjoy a 7.5% cost of living raise, which is the largest in recent memory. For the fourth year in a row, the County is absorbing the increased cost of employer pension contributions by not passing the increase onto its employees.

Subsequent Events

On November 12, 2019, the Commission approved the issuance of \$5,011,000.00 of 2019B General Obligation Warrants to provide for the purchase of equipment to be used throughout the County.

Recently, the United States has encountered a COVID-19 pandemic which is adversely affecting the nation. On March 13, 2020, the President of the United States declared a state of emergency in response to the COVID-19 pandemic. Subsequently, on the same day, the Governor of Alabama declared a state of emergency. As a result, the operations of federal, state, and local governments including educational institutions have been modified to ensure the safety of its citizenry as well as its employees. It is highly anticipated that revenues from all sources, including taxes and federal grants that are received by Mobile County Commission will be impacted by this pandemic. Additionally, there exists the potential for an increase in costs associated with the aftermath of COVID-19. Because so much is unknown at this time, it will be difficult for Mobile County Commission to estimate the effect of the pandemic on its budgetary process for the upcoming fiscal year. Mobile County Commission anticipates that its financial operations will be impacted by this pandemic; however, the duration and severity of its effects is indeterminable at this time. Mobile County Commission does not anticipate any financial impact to create going-concern issues or financial instability in terms of adequate reserves or its ability to meet its obligations.

Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have a question about this report or require additional information, please contact the County Finance Director at 205 Government St., Mobile, Alabama 36644-1801, or call 251-574-5588. You may also contact the County's Comptroller at (251) 574-4905.



Statement of Net Position September 30, 2019

	Governmental Activities
Assets	
Cash and Cash Equivalents	\$ 142,522,902.00
Cash with Fiscal Agents	815,002.00
Investments	132,651,291.00
Receivables (Note 4)	4,920,627.00
Ad Valorem Property Taxes Receivable	73,858,144.00
Inventories	667,698.00
Prepaid Items	1,328,702.00
Capital Assets (Note 5):	
Nondepreciable	116,995,615.00
Depreciable, Net	321,285,646.00
Total Assets	795,045,627.00
Deferred Outflows of Resources	
Loss on Refunding of Debt	2,282,269.00
Employer Pension Contributions	6,272,417.00
Proportionate Share of Collective Deferred Outflows Related to Net Pension Liability	8,081,780.00
Total Deferred Outflows of Resources	16,636,466.00
Liabilities	
Payables (Note 8)	11,174,842.00
Unearned Revenues	6,769,321.00
Accrued Wages Payable	1,852,024.00
Employee Benefits Payable	769,253.00
Accrued Interest Payable	1,798,203.00
Long-Term Liabilities:	
Portion Payable Within One Year:	
Worker's Compensation Claims Payable	315,060.00
Compensated Absences	4,942,923.00
Bonds/Warrants Payable	6,758,327.00
Less: Unamortized Discount	(73,447.00)
Plus: Unamortized Premium	1,029,192.00
Portion Payable After One Year:	
Worker's Compensation Claims Payable	4,222,406.00
Compensated Absences	2,959,822.00
Bonds/Warrants Payable	155,581,385.00
Less: Unamortized Discount	(1,153,567.00)
Plus: Unamortized Premium	13,963,815.00
Net Pension Liability	58,695,616.00
Other Postemployment Benefits (OPEB) Liability	50,254,066.00
Total Liabilities	\$ 319,859,241.00

The accompanying Notes to the Financial Statements are an integral part of this statement.

	Governmental Activities
Deferred Inflows of Resources	
Unavailable Revenue - Property Taxes	\$ 73,858,144.00
Revenue Received in Advance - Motor Vehicle Taxes	3,321,543.00
Proportionate Share of Collective Deferred Inflows Related to Net Pension Liability	11,592,272.00
Deferred Inflows Related to Other Postemployment Benefits (OPEB) Liability	14,510,242.00
Total Deferred Inflows of Resources	103,282,201.00
Net Position Net Investment in Capital Assets Restricted for:	381,459,426.00
Debt Service	24,294,596.00
Road Projects	104,947,358.00
Other Purposes	1,961,780.00
Unrestricted	(124,122,509.00)
Total Net Position	\$ 388,540,651.00

Statement of Activities For the Year Ended September 30, 2019

Functions/Programs	Expenses		Charges for Services		Program Revenues Operating Grants and Contributions	
Primary Government Governmental Activities:						
General Government	\$	61,111,548.00	\$ 20,697,036.00	\$	614,754.00	
Public Safety		74,219,244.00	265,682.00		18,704,000.00	
Highways and Roads		33,779,130.00	518,121.00		7,617,499.00	
Sanitation		9,779,304.00	169,005.00		6,976,405.00	
Health		5,209,760.00	50,654.00		19,151.00	
Welfare		4,896,959.00	17,880.00		2,862,985.00	
Culture and Recreation		3,194,326.00	383,888.00		280,649.00	
Education		2,768,077.00				
Interest and Fiscal Charges		6,761,736.00				
Total Governmental Activities	\$	201,720,084.00	\$ 22,102,266.00	\$	37,075,443.00	

General Revenues:

Taxes:

Property Taxes for General Purposes
Property Taxes for Specific Purposes
General Sales Tax
County Gasoline Sales Tax
Other County Sales and Use Taxes
Miscellaneous Taxes
Grants and Contributions Not Restricted
for Specific Purposes
Investment Earnings
Miscellaneous
Total General Revenues

Changes in Net Position

Net Position - Beginning of Year

Net Position - End of Year

The accompanying Notes to the Financial Statements are an integral part of this statement.

		Net (Expenses) Revenues				
			Changes in Net Position			
	apital Grants	Т	otal Governmental			
and	Contributions		Activities			
\$		\$	(39,799,758.00)			
			(55,249,562.00)			
	5,577,646.00		(20,065,864.00)			
			(2,633,894.00)			
			(5,139,955.00)			
			(2,016,094.00)			
			(2,529,789.00)			
			(2,768,077.00)			
			(6,761,736.00)			
\$	5,577,646.00	_	(136,964,729.00)			
			00 400 000 00			
			29,133,383.00			
			54,739,512.00 67,308,288.00			
			367,176.00			
			7,797,882.00			
			1,943,029.00			
			1,040,020.00			
			3,890,227.00			
			6,122,922.00			
			3,639,767.00			
			174,942,186.00			
			· ·			
			37,977,457.00			
			350,563,194.00			
		\$	388,540,651.00			

5

Balance Sheet Governmental Funds September 30, 2019

	General Fund	Reappraisal Fund
Assets_		
Cash and Cash Equivalents	\$ 46,643,824.00	\$ 2,237,584.00
Cash with Fiscal Agents	11,280.00	
Investments	33,635,337.00	523,999.00
Receivables (Note 4)	3,400,832.00	
Ad Valorem Property Taxes Receivable	40,300,000.00	7,298,144.00
Due from Other Funds	875,168.00	7,270.00
Inventories	134,960.00	
Prepaid Items	1,281,142.00	41,630.00
Total Assets	126,282,543.00	10,108,627.00
<u>Liabilities</u> , <u>Deferred Inflows of Resources and Fund Balances</u> <u>Liabilities</u>		
	0.070.500.00	450 450 00
Payables (Note 8) Due to Other Funds	8,372,506.00 278,225.00	452,156.00 51,958.00
Unearned Revenues	21,415.00	2,188,192.00
Accrued Wages Payable	1,765,534.00	82,984.00
Employee Benefits Payable	729,885.00	35,193.00
Worker's Compensation Claims Payable	315,060.00	00,100.00
Compensated Absences	25,129.00	
Total Liabilities	11,507,754.00	2,810,483.00
<u>Deferred Inflows of Resources</u>		
Unavailable Revenue - Property Taxes	40,300,000.00	7,298,144.00
Revenue Received in Advance - Motor Vehicle Taxes	1,973,880.00	
Total Deferred Inflows of Resources	\$ 42,273,880.00	\$ 7,298,144.00

Special Highway Tax Fund	2	016 Pay As You Go Fund	Other Governmental Funds	Total Governmental Funds
\$ 2,151,080.00 803,722.00 24,485,660.00	\$	4,730,757.00 31,452,076.00	\$ 86,759,657.00 42,554,219.00	\$ 142,522,902.00 815,002.00 132,651,291.00
26,260,000.00		31,432,076.00	1,519,795.00	4,920,627.00 73,858,144.00
			276,356.00 532,738.00	1,158,794.00 667,698.00
 53,700,462.00		36,182,833.00	5,930.00 131,648,695.00	1,328,702.00 357,923,160.00
		58,747.00	2,291,433.00 828,611.00	11,174,842.00 1,158,794.00
			4,559,714.00 3,506.00	6,769,321.00 1,852,024.00
			4,175.00	769,253.00 315,060.00
		58,747.00	7,687,439.00	25,129.00 22,064,423.00
26,260,000.00 1,347,663.00				73,858,144.00 3,321,543.00
\$ 27,607,663.00	\$		\$ 	\$ 77,179,687.00

Balance Sheet Governmental Funds September 30, 2019

	General Fund	Reappraisal Fund
Fund Balances		
Nonspendable:		
Inventories	\$ 134,960.00	\$
Prepaid Items	1,281,142.00	
Restricted for:		
Debt Service		
Highways and Roads		
Capital Projects		
Other Purposes		
Assigned to:		
Highways and Roads		
Capital Projects		
Other Purposes		
Unassigned	71,084,807.00	
Total Fund Balances	72,500,909.00	
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 126,282,543.00	\$ 10,108,627.00

The accompanying Notes to the Financial Statements are an integral part of this statement.

	Special Highway Tax Fund	20	16 Pay As You Go Fund		Other Governmental Funds		Total Governmental Funds
\$		\$		\$	532,738.00	\$	667,698.00
·				·	5,930.00	·	1,287,072.00
	26,092,799.00						26,092,799.00
			36,124,086.00		68,823,272.00		104,947,358.00
					46,312,568.00		46,312,568.00
					1,961,780.00		1,961,780.00
					5,144,120.00		5,144,120.00
					963,089.00		963,089.00
					217,759.00		217,759.00
							71,084,807.00
	26,092,799.00		36,124,086.00		123,961,256.00		258,679,050.00
\$	53,700,462.00	\$	36,182,833.00	\$	131,648,695.00	\$	357,923,160.00

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position September 30, 2019

Total Fund Balances - Governmental Funds (Exhibit 3)

\$ 258.679.050.00

Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. These assets consist of:

The Cost of Capital Assets is Accumulated Depreciation is

\$ 606.484.094.00 (168,202,833.00)

438,281,261.00

Losses on refunding of debt are reported as deferred outflows of resources and are not available to pay for current period expenditures and, therefore, are deferred on the Statement of Net Position.

2,282,269.00

Deferred outflows and inflows of resources related to pensions and other postemployment benefits are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to Employer Pension Contributions Proportionate Share of Deferred Outflows

6,272,417.00

\$

Related to Net Pension Liability

8,081,780.00

Proportionate Share of Deferred Inflows

(11,592,272.00)

Related to Net Pension Liability Deferred Inflows Related to Other Postemployment

Benefits (OPEB) Liability

(14,510,242.00)

(11,748,317.00)

The accompanying Notes to the Financial Statements are an integral part of this statement.

10

Certain liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. These liabilities at year-end consist of:

_		Current Liabilities		Noncurrent Liabilities	•	
Bonds/Warrants Payable	\$	6,758,327.00	\$	155,581,385.00		
Unamortized Premium	Ψ	1,029,192.00	Ψ	13,963,815.00		
Unamortized Discounts		(73,447.00)		(1,153,567.00)		
Worker's Compensation		(-,,		4,222,406.00		
Accrued Interest Payable		1,798,203.00		, ,		
Compensated Absences		4,917,794.00		2,959,822.00		
Net Pension Liability				58,695,616.00		
Other Postemployment						
Benefits (OPEB) Liability				50,254,066.00	_	
Total Long-Term Liabilities	\$	14,430,069.00	\$	284,523,543.00		(298,953,612.00)
otal Net Position - Governmental Activities (Exhibit	1)				\$	388,540,651.00

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2019

		General Fund		Reappraisal Fund
Revenues				
Taxes	\$	118,806,340.00	\$	6,802,162.00
Licenses and Permits	·	1,569,773.00	·	, ,
Intergovernmental		22,452,806.00		
Charges for Services		17,760,667.00		
Miscellaneous		4,627,058.00		94,698.00
Total Revenues		165,216,644.00		6,896,860.00
<u>Expenditures</u>				
Current:				
General Government		45,496,780.00		6,638,450.00
Public Safety		70,688,551.00		
Highways and Roads		13,974,341.00		
Sanitation		3,148,299.00		
Health		869,875.00		
Welfare		733,154.00		
Culture and Recreation		2,681,220.00		
Education		2,761,552.00		
Capital Outlay		2,279,194.00		294,550.00
Debt Service:		7 004 400 00		
Principal Standard Financial Change		7,001,433.00		
Interest and Fiscal Charges		4,420,517.00		
Debt Issuance Costs		196,502.00		0.000.000.00
Total Expenditures		154,251,418.00		6,933,000.00
Excess (Deficiency) of Revenues Over/Under Expenditures		10,965,226.00		(36,140.00)
Other Financing Sources/Uses Transfers In				
Sale of Capital Assets		105,866.00		36,140.00
Long-Term Debt Issued		17,220,000.00		
Premiums on Long-Term Debt Issued		2,979,552.00		
Transfers Out		(22,127,321.00)		
Total Other Financing Sources/Uses		(1,821,903.00)		36,140.00
Net Changes in Fund Balances		9,143,323.00		
Fund Balances - Beginning of Year		63,357,586.00		
Fund Balances - End of Year	\$	72,500,909.00	\$	

The accompanying Notes to the Financial Statements are an integral part of this statement.

 Special Highway Tax Fund	2016 Pay As You Go Fund	Other Governmental Funds	Total Governmental Funds	
\$ 30,925,215.00	\$	\$ 4,755,558.00 787,458.00	\$	161,289,275.00 2,357,231.00
461,316.00	34,398.00	24,877,004.00 702,165.00		47,825,524.00 18,462,832.00
1,696,481.00	609,796.00	2,734,648.00		9,762,681.00
 33,083,012.00	644,194.00	33,856,833.00		239,697,543.00
		4,489,553.00 1,787,113.00		56,624,783.00 72,475,664.00
	5,870,394.00	10,124,419.00		29,969,154.00
	0,010,001.00	6,166,405.00		9,314,704.00
		4,339,885.00		5,209,760.00
		4,155,420.00		4,888,574.00
		280,649.00		2,961,869.00
				2,761,552.00
	1,931,307.00	17,530,007.00		22,035,058.00
2,400,000.00 3,030,094.00				9,401,433.00 7,450,611.00 196,502.00
5,430,094.00	7,801,701.00	48,873,451.00		223,289,664.00
27,652,918.00	(7,157,507.00)	(15,016,618.00)		16,407,879.00
	24,032,000.00	52,898,442.00 119,150.00		76,930,442.00 261,156.00 17,220,000.00 2,979,552.00
(54,675,022.00)		(128,099.00)		(76,930,442.00)
 (54,675,022.00)	24,032,000.00	52,889,493.00		20,460,708.00
(27,022,104.00)	16,874,493.00	37,872,875.00		36,868,587.00
53,114,903.00	19,249,593.00	86,088,381.00		221,810,463.00
\$ 26,092,799.00	\$ 36,124,086.00	\$ 123,961,256.00	\$	258,679,050.00

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2019

Net Changes in Fund Balances - Total Governmental Funds (Exhibit 5)	\$	36,868,587.00
Amounts reported for governmental activities in the Statement of Activities (Exhibit 2) are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays (\$22,035,058.00) exceeded depreciation (\$10,487,379.00) in the current period.		11,547,679.00
In the Statement of Activities, only the gain or loss (\$305,167.00) on the sale/disposal of capital assets is reported, whereas in the governmental funds, the proceeds from the sale/disposal (\$261,156.00) are reported. Thus the changes in net position differs from the change in fund balance by the costs of the assets sold.		(566,323.00)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.		9,401,433.00
The issuance of debt is reported as other financing sources in governmental funds and thus contributes to the change in fund balance. However, in the Statement of Net Position, issuing debt increases long-term liabilities and does not affect the Statement of Activities.		(17,220,000.00)
Premiums on debt issuance are recorded as other financing sources in the governmental funds, but are amortized in the Statement of Activities.		(2,979,552.00)
In the Statement of Activities, the amortization of discounts, premiums and deferred charges on refunding are reported as expenditures, whereas, in the governmental funds it is not recorded.		
Amortization of Discounts on Debt Issued \$\text{(73,447.00)}\$ Amortization of Deferred Amounts on Refunding (251,044.00) Amortization of Premiums on Debt Issued 1,078,806.00 Total)	754,315.00

The accompanying Notes to the Financial Statements are an integral part of this statement.

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. These items consist of:

Net Increase in Estimated Liability for Compensated Absences	\$ (698,266.00)
Net Decrease in Estimated Liability for Worker's Compensation	671,389.00 (65,440.00)
Net Increase in Accrued Interest Payable Net Decrease in Pension Expense	558,134.00
Net Increase in OPEB Expense	(294,499.00)
Total Additional Expenditures	(234,433.00)

171,318.00

Change in Net Position of Governmental Activities (Exhibit 2)

\$ 37,977,457.00

Statement of Fiduciary Net Position September 30, 2019

	Private-Purpose Trust Funds	Agency Funds	
Assets Cash and Cash Equivalents Total Assets	\$ 14,096,105.00 14,096,105.00	\$ 1,509,065.00 1,509,065.00	
<u>Liabilities</u> Due to Individuals		\$ 1,509,065.00	
Net Position Held in Trust for Other Purposes Total Net Position	14,096,105.00 \$ 14,096,105.00		

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Changes in Fiduciary Net Position For the Year Ended September 30, 2019

	Private-Purpose Trust Funds
Additions	
Contributions from:	
Inmate Deposits	\$ 3,885,525.00
Fiduciary Deposits	758,756.00
Fees	1,074,856.00
Interest	2,256.00
Total Additions	5,721,393.00
<u>Deductions</u>	
Administrative Expenses	3,831,815.00
Payments to Beneficiaries	2,756,046.00
Distribution of Fees	1,074,856.00_
Total Deductions	7,662,717.00
Changes in Net Position	(1,941,324.00)
Net Position - Beginning of Year	16,037,429.00
Net Position - End of Year	\$ 14,096,105.00

The accompanying Notes to the Financial Statements are an integral part of this statement.

Note 1 – Summary of Significant Accounting Policies

The financial statements of the Mobile County Commission (the "Commission") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

A. Reporting Entity

The Mobile County Commission is a general purpose local government governed by separately elected commissioners. Generally accepted accounting principles (GAAP) require that the financial statements present the Commission (the primary government) and its component units. Component units are legally separate entities for which a primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Commission.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Commission. These statements include the financial activities of the primary government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Commission's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Commission does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the Commission's funds, including fiduciary funds. Separate statements for each fund category – governmental and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds in the Other Governmental Funds' column:

The Commission reports the following major governmental funds:

- ♦ <u>General Fund</u> The General Fund is the primary operating fund of the Commission. It is used to account for all financial resources except those required to be accounted for in another fund. The Commission primarily received revenues from collections of property taxes and revenues collected by the State of Alabama and shared with the Commission. The fund is also used to report the expenditure of special county property taxes for building and maintaining public buildings, roads and bridges. Also, accounted for in the General Fund are workers' compensation benefits and employee health self-insurance expenditures.
- ♦ <u>Reappraisal Fund</u> This fund is used to account for the expenditures of property taxes related to the county's reappraisal program.
- ♦ <u>Special Highway Tax Fund</u> This fund is used to account for the principal and interest payments when they become due on warrants and to retire debt for pay-as-you-go projects.
- ♦ <u>2016 Pay As You Go Fund</u> This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for construction, professional engineering design, construction quality assurance, preliminary and construction geotechnical engineering, environmental permitting, right-of-way acquisitions, utility relocations as required by law, and administration for the program.

The Commission reports the following governmental fund types in the Other Governmental Funds' column:

Governmental Fund Types

- ♦ <u>Special Revenue Funds</u> These funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.
- ♦ <u>Debt Service Funds</u> These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest and for the accumulation of resources for principal and interest payments maturing in future years.
- ◆ <u>Capital Projects Funds</u> These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets.

The Commission reports the following fiduciary fund types:

Fiduciary Fund Types

- ♦ <u>Private-Purpose Trust Funds</u> These funds are used to report all trust agreements under which principal and income benefit individuals, private organizations, or other governments.
- ◆ <u>Agency Funds</u> These funds are used to report assets held by the Commission in a purely custodial capacity. The Commission collects these assets and transfers them to the proper individual, private organizations, or other government.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Commission gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Mobile County Commission

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Commission considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the Commission funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Commission's policy to first apply cost reimbursement grant resources to such programs, followed by general revenues.

<u>D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances</u>

1. Deposits and Investments

Cash and cash equivalents include cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the County Commission to invest in obligations of the U. S. Treasury and securities of federal agencies and certificates of deposit. Also, an amendment to the Constitution of Alabama, 1901, allows Mobile County funds to be invested in secured repurchase agreements, secured commercial paper, and secured bankers acceptances. The Commission's investment activities are performed by the Mobile County Treasurer's Office.

Investments are reported at fair value, based on quoted market prices, except for money market investments and repurchase agreements, which are reported at amortized cost, and certificates of deposit, which are reported at cost. The Commission reports all money market investments – U. S. Treasury bills and bankers' acceptances having a remaining maturity at time of purchase of one year or less – at amortized cost.

21

2. Receivables

Sales tax receivables consist of taxes that have been paid by consumers in September. This tax is normally remitted to the Commission within the next 60 days.

Millage rates for property taxes are levied by the Commission. Property is assessed for taxation as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations. Property tax revenue deferred is reported as a deferred inflow of resources.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs and capital projects and amounts due from the State for taxes and cost-sharing.

3. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

4. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

5. Capital Assets

Capital assets, which include property, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the government-wide financial statements. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Major outlays of capital assets and improvements are capitalized as projects are constructed.

Depreciation on all assets is provided on the straight-line basis over the assets estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Threshold	Estimated Useful Life
Buildings Equipment and Furniture Infrastructure:	\$ 50,000 \$ 5,000	10 – 50 Years 5 – 20 Years
Roads Bridges	\$250,000 \$ 50,000	20 – 25 Years 40 Years
Water and Sewer System	\$100,000	25 Years

The majority of governmental activities infrastructure assets are roads and bridges. The Association of County Engineers has determined that due to the climate and materials used in road construction, the base of the roads in the county will not deteriorate and therefore should not be depreciated. The remaining part of the roads, the surface, will deteriorate and will be depreciated. The entire costs of bridges in the county will be depreciated.

6. Deferred Outflows of Resources

Deferred outflows of resources are reported in the government-wide Statement of Net Position. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

7. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position. Bond/Warrant premiums and discounts are deferred and amortized over the life of the bonds/warrants. Bonds/Warrants payable are reported at gross with applicable premium or discount reported separately. Bond/warrant issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognize bond/warrant premiums and discounts, as well as bond/warrant issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

8. Compensated Absences

The Commission has a standard leave policy for its full-time employees as to sick and annual leave.

Annual Leave

Each full-time employee holding a permanent appointment in regular employment on a forty-hour week basis shall be entitled to annual leave with pay as follows:

Years	Annual Leave
of Service	Earned Per Year
0 to 4	10.0 days
5 to 9	12.5 days
10 to 14	15.0 days
15 to 19	17.5 days
20 to 24	20.0 days
25 or more	25.5 days

Each full-time employee holding a permanent appointment in regular employment on an average of 56 hours per week basis shall be entitled to annual leave with pay as follows:

Years	Annual Leave
of Service	Earned Per Year
0 to 4	14.0 days
5 to 9	17.5 days
10 to 14	21.0 days
15 to 19	24.5 days
20 to 24	28.0 days
25 or more	35.0 days

For employees hired after April 1, 1996, unused annual leave credits may be accumulated and carried over into successive years by employees up to, but not exceeding a maximum of 35 days. For employees hired before April 1, 1996, unused annual leave credits may be accumulated and carried over into successive years by employees up to, but not exceeding a maximum of 60 days.

Upon separation or retirement, employees are paid, up to the maximum, for accrued annual leave in one lump sum payment.

Sick Leave

Sick leave benefits with pay are provided for permanent full-time employees in the amount of 10 workdays per fiscal year for 40 hour a week employees and 14 workdays per fiscal year for employees who work an average of 56 hours per week. Unused sick leave credits may be accumulated and carried over into successive fiscal years by employees. There is no limit on the number of hours an employee may accrue. In the event of death or of retirement due only to the longevity of an employee, 75% of accumulated unused sick leave shall be paid in one lump sum payment.

Compensatory Leave

Compensatory leave is provided to permanent full-time employees in accordance with the Fair Labor Standards Act. The maximum compensatory time, which may be accrued by any affected employee, shall be 120 hours. Any employee who exceeds the maximum 120 hours of accumulated compensatory time must be given sufficient time off within the next pay period to reduce the compensatory time accumulation within the approved limit. According to the Fair Labor Standards Act, employees should be paid for compensatory leave in excess of the maximum hours stipulated. Compensatory leave shall be determined at one and one-half times the regular hours.

The *Code of Alabama 1975*, Section 36-21-4.1, provides that any non-elected law enforcement officer in the service of a county who has worked overtime be given the choice of overtime pay or compensatory leave. Under this statute, officers must make an election at the end of each month with regard to overtime earned during that month. Any overtime to be received as salary is to be paid the following month and any overtime to be taken as compensatory leave must be taken in the calendar year in which it is earned. Under this provision, deputies may accrue compensatory leave, but it must be used in the calendar year in which it is earned and there is no provision to pay out any unused compensatory leave.

The Commission uses the termination method to accrue its sick leave liability. Under this method an accrual for earned sick leave is made only to the extent it is probable that the benefits will result in termination payments, rather than be taken as absences due to illness or other contingencies, such as medical appointments and funerals.

9. Deferred Inflows of Resources

Deferred inflows of resources are reported in the government-wide and fund financial statements. Deferred inflows of resources are defined as an acquisition of net position/fund balances by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position/fund balances, similar to liabilities.

10. Net Position/Fund Balances

Net position is reported on the government-wide financial statements and is required to be classified for accounting and reporting purposes into the following net position categories:

- ♦ Net Investment in Capital Assets Capital assets net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources attributable to acquisition, construction and improvement of those assets should also be included in this component. Any significant unspent related debt proceeds, or deferred inflows of resources attributable to the unspent amount at year-end related to capital assets are not included in this calculation. Debt proceeds or deferred inflows of resources at the end of the reporting period should be included in the same net position amount (restricted, unrestricted) as the unspent amount.
- <u>Restricted</u> Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- ◆ <u>Unrestricted</u> Net amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position. Unrestricted net position is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of the Commission.

Fund balance is reported in the fund financial statements under the following five categories:

- A. Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include inventories, prepaid items and long-term receivables.
- B. Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.
- C. Committed fund balances consist of amounts that are subject to a specific purpose imposed by formal action of the Commission, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.

- D. Assigned fund balances consist of amounts that are intended to be used by the Commission for specific purposes. The Commission authorized the Commission Chairman or County Administrator to make a determination of the assigned amounts of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.
- E. Unassigned fund balances include all spendable amounts not contained in the other classifications. This portion of the total fund balance in the General Fund is available to finance operating expenditures.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and lastly unassigned fund balance.

Minimum Fund Balance Policy

The Commission has adopted a minimum fund balance policy that states the Commission shall maintain an unassigned fund balance in its General Fund equal to 16.67% to 25% of annual budgeted operating expenditures plus transfers out of the General Fund. This benchmark shall be observed in the preparation of the annual proposed budget. Should unassigned fund balance fall below the established minimum level for any reason, the Commission shall implement a budgetary plan to replenish the fund balance to the established minimum within three years.

E. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Employees' Retirement System of Alabama (the "Plan") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to the Plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

F. Postemployment Benefits Other Than Pensions (OPEB)

For the purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the balances of the Commission's OPEB Plan have been determined on the same basis as they are reported by the Commission. For this purpose, the Commission's OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

Note 2 – Stewardship, Compliance, and Accountability

Budgets

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP) for all governmental funds except the capital projects funds, which adopt project-length budgets. All annual appropriations lapse at fiscal year-end.

The present statutory basis for county budgeting operations is the County Financial Control Act of 1935, as amended by Act Number 2007-488, Acts of Alabama. According to the terms of the law, at some meeting in September of each year, but in any event not later than October 1, the Commission must estimate the anticipated revenues, estimated expenditures and appropriations for the respective amounts that are to be used for each of such purposes. The appropriations must not exceed the total revenues available for appropriation plus any balances on hand. Expenditures may not legally exceed appropriations.

Budgets may be adjusted during the fiscal year when approved by the County Commission. Any changes must be within the revenues and reserves estimated to be available.

Note 3 – Deposits and Investments

A. Deposits

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Commission will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Commission's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

The Commission has \$25,558,388.00 of its funds in Certificates of Deposit. These certificates of deposit are classified as "Deposits" in order to determine insurance and collateralization. However, they are classified as "Investments" on the financial statements.

B. Cash with Fiscal Agent

As of September 30, 2019, the Commission's cash with fiscal agent was invested as follows:

Investment Type	Rating Agency	Rating	Maturities	Amortized Cost
Money Market Funds: Regions Select Treasury Money Market Raymond James Money Market Total	Standard & Poor's	AAAm Unrated	Unknown Unknown	\$ 11,280.00 803,722.00 \$815,002.00

C. Investments

The *Code of Alabama 1975*, Section 11-8-11 and Section 11-81-20, authorizes the Commission to invest in obligations of the U. S. Treasury and federal agency securities along with certain pre-refunded public obligation such as bonds or other obligations of any state of the United States of America or any agency, instrumentality or local governmental unit of any such state. Also, an amendment to the Constitution of Alabama 1901, allows Mobile County funds to be invested in secured repurchase agreements, secured commercial paper, and secured bankers acceptances.

As of September 30, 2019, the Commission had the following investments and maturities:

Investments	Maturities	Fair Value
Bonds and Notes by Fund: General Fund Special Highway Tax Fund 2016 Pay As You Go Fund Other Governmental Funds	Less than 10 years Less than 10 years Less than 10 years Less than 10 years	\$ 5,842,022.00 14,835,384.00 25,795,047.00 367,014.00
General Fund Special Highway Tax Fund Other Governmental Funds Total Bonds and Notes	More than 10 years More than 10 years More than 10 years	23,643,821.00 2,252,218.00 34,357,397.00 \$107,092,903.00

The Commission categorizes its fair value measurements within the fair value hierarchy established by the Governmental Accounting Standards Board (GASB) Statement Number 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

As of September 30, 2019, the Commission had the following investments, maturities and fair market value hierarchies:

	Total	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by Fair Value Level:				
Debt Securities:	¢ 42.240.000.00	¢42 240 000 00	c	¢.
U. S. Treasury Securities Fixed Government Agency Securities	\$ 43,310,000.00 46,190,000.00	+ -,,	\$ 46,190,000.00	\$
Fixed Certificates of Deposits	20.000.000.00		20,000,000.00	
Fixed Government Mortgages	12.290.000.00		12,290,000.00	
Fixed Small Business Administration Securities	1,730,000.00		1.730.000.00	
Total Investments by Fair Value Level	\$123,520,000.00		,,	\$
	, , , , , , , , , , , , , , , , , , , ,		. , -,	

<u>Interest Rate Risk</u> – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Commission has a formal investment policy to limit its exposure to interest rate risk. The Mobile County Commission will minimize interest rate risk by: (1) structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to see securities on the open market prior to maturity and (2) investing operating funds primarily in shorter-term securities, money market mutual funds or similar investment pools, thereby limiting the average maturity of the portfolio.

<u>Credit Risk</u> – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. State law requires that pre-refunded public obligations, such as any bonds or other obligations of any state of the United States of America or of any agency, instrumentality or local governmental unit of any such state that the Commission invests in be rated in the highest rating category of Standard & Poor's Corporation and Moody's Investors Service, Inc. Investments are rated from AA+ to Aaa. The Commission has a formal investment policy that addresses credit risk. To minimize credit risk, the Mobile County Commission's policy limits investments in the types of securities that the Commission may invest in; requires financial institutions, brokers/dealers, intermediaries and advisers to be prequalified based on policies established by the Commission; and requires their investment portfolio be diversified so that the impact of potential losses from any one type of security or from any one individual issuer will be minimized.

<u>Custodial Credit Risk</u> – For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to cover the value of its investments or collateral securities that are in the possession of an outside party. The Commission has a formal investment policy that limits the amounts of securities that can be held by counterparties.

<u>Concentrations of Credit Risk</u> – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Commission has a formal investment policy which placed limits on the amount that the Commission may invest in any one issuer.

Note 4 – Receivables

On September 30, 2019, receivables for the Commission's individual major funds and other governmental funds in the aggregate, are as follows:

	General Fund	Other Governmental Funds	Total
Receivables: Accounts Intergovernmental Total Receivables	\$ 504,170.00	\$ 745,679.00	\$1,249,849.00
	2,896,662.00	774,116.00	3,670,778.00
	\$3,400,832.00	\$1,519,795.00	\$4,920,627.00

Governmental funds report unearned revenues in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At September 30, 2019, the various components of unearned revenue reported in the governmental funds were as follows:

Governmental Funds:	
Grant Funds Received Prior to Meeting Eligibility Requirements	\$4,581,129.00
Unexpended Reappraisal Funds	2,188,192.00
Total Unearned Revenue for Governmental Funds	\$6,769,321.00

Note 5 - Capital Assets

Capital asset activity for the year ended September 30, 2019, was as follows:

	Balance	Additions/	Retirements/	Balance
	10/01/2018	Reclassifications (*)	Reclassifications (*)	09/30/2019
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 48,760,012.00	\$ 3,910,284.00	\$	\$ 52,670,296.00
Construction In Progress	2,327,822.00	2,294,973.00		4,622,795.00
Infrastructure in Progress	54,121,280.00	12,801,091.00	(7,219,847.00)	59,702,524.00
Total Capital Assets,				
Not Being Depreciated	105,209,114.00	19,006,348.00	(7,219,847.00)	116,995,615.00
Capital Assets Being Depreciated:				
Infrastructure	243,171,360.00	7,300,762.00		250,472,122.00
Buildings	179,399,378.00	, ,		179,399,378.00
Equipment and Furniture	22,219,395.00	2,078,178.00	(2,078,835.00)	22,218,738.00
Vehicles and Heavy Equipment	39,256,395.00	869,617.00	(2,727,771.00)	37,398,241.00
Total Capital Assets				
Being Depreciated	484,046,528.00	10,248,557.00	(4,806,606.00)	489,488,479.00
Less Accumulated Depreciation for:				
Infrastructure	(39,241,333.00)	(2,488,023.00)		(41,729,356.00)
Buildings	(77,321,869.00)	(3,858,634.00)		(81,180,503.00)
Equipment and Furniture	(14,716,908.00)	(1,558,395.00)	1,709,269.00	(14,566,034.00)
Vehicles and Heavy Equipment	(30,675,627.00)	(2,582,327.00)	2,531,014.00	(30,726,940.00)
Total Accumulated Depreciation	(161,955,737.00)	(10,487,379.00)	4,240,283.00	(168,202,833.00)
Total Capital Assets				
Being Depreciated, Net	322,090,791.00	(238,822.00)	(566,323.00)	321,285,646.00
Total Governmental Activities	·	·	·	·
Capital Assets, Net	\$ 427,299,905.00	\$ 18,767,526.00	\$ (7,786,170.00)	\$ 438,281,261.00

amount of \$7,219,847.00.

Depreciation expense was charged to functions/programs of the primary government as follows:

	Current Year Depreciation Expense
Governmental Activities:	
General Government	\$ 4,221,855.00
Public Safety	1,743,580.00
Highways and Roads	3,809,976.00
Sanitation	464,601.00
Welfare	8,385.00
Culture and Recreation	232,457.00
Education	6,525.00
Total Depreciation Expense – Governmental Activities	\$10,487,379.00
Total Depreciation Expense – Governmental Activities	\$10,487,379

Note 6 - Defined Benefit Pension Plan

A. General Information about the Pension Plan

Plan Description

The Employees' Retirement System of Alabama (ERS), an agent multiple-employer plan (the "Plan"), was established October 1, 1945 under the provisions of Act Number 515, Acts of Alabama 1945, for the purpose of providing retirement allowances and other specified benefits for state employees, State Police, and on an elective basis, to all cities, counties, towns and quasi-public organizations. The responsibility for the general administration and operation of ERS is vested in its Board of Control. The ERS Board of Control consists of 13 trustees. The Plan is administered by the Retirement Systems of Alabama (RSA). The *Code of Alabama 1975*, Section 36-27-2, grants the authority to establish and amend the benefit terms to the ERS Board of Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

The ERS Board of Control consists of 13 trustees as follows:

- 1) The Governor, ex officio.
- 2) The State Treasurer, ex officio.
- 3) The State Personnel Director, ex officio.
- 4) The State Director of Finance, ex officio.
- 5) Three vested members of ERS appointed by the Governor for a term of four years, no two of whom are from the same department of state government nor from any department of which an ex officio trustee is the head.
- 6) Six members of ERS who are elected by members from the same category of ERS for a term of four years as follows:
 - a. Two retired members with one from the ranks of retired state employees and one from the ranks of retired employees of a county, or a public agency each of whom is an active beneficiary of ERS.
 - b. Two vested active state employees.
 - c. Two vested active employees of an employer participating in ERS pursuant to the *Code of Alabama 1975*, Section 36-27-6.

Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the ERS. Benefits for ERS members vest after 10 years of creditable service. State employees who retire after age 60 (52 for State Police) with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Local employees who retire after age 60 with 10 years or more of creditable service or with 25 or 30 years of service (regardless of age), depending on the particular entity's election, are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the ERS (except State Police) are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service. State Police are allowed 2.875% for each year of State Police service in computing the formula method.

Act Number 2012-377, Acts of Alabama, established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 ERS members are eligible for retirement after age 62 (56 for State Police) with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the ERS (except State Police) are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. State Police are allowed 2.375% for each year of state police service in computing the formula method.

Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits are calculated and paid to the beneficiary on the member's age, service credit, employment status and eligibility for retirement.

The ERS serves approximately 909 local participating employers. The ERS membership includes approximately 90,999 participants. As of September 30, 2018, membership consisted of:

Total 90,999	Retirees and beneficiaries currently receiving benefits Terminated employees entitled to but not yet receiving benefits Terminated employees not entitled to a benefit Active Members Post-DROP participants who are still in active service Total	24,818 1,426 7,854 56,760 141 90,999
--------------	--	---

The County membership includes approximately 2,603 participants. As of September 30, 2018, membership consisted of:

Non-Vested Inactive Members Active Members Post-DROP participants who are still in active service Total 121 1,588 2,603

Contributions

Covered members of the ERS contributed 5% of earnable compensation to the ERS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the ERS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the ERS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the ERS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the ERS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 8.50% of earnable compensation. State Police of the ERS contribute 10% of earnable compensation. ERS local participating employers are not required by statute to increase contribution rates for their members.

Tier 2 covered members of the ERS contribute 6% of earnable compensation to the ERS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 7% of earnable compensation. Tier 2 State Police members of the ERS contribute 10% of earnable compensation. These contributions rates are the same for Tier 2 covered members of ERS local participating employers.

The ERS establishes rates based upon an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with additional amounts to finance any unfunded accrued liability, the pre-retirement death benefit and administrative expenses of the Plan. For the year ended September 30, 2019, the Mobile County Commission's active employee contribution rate was 5.02% of covered employee payroll, and the County's average contribution rate to fund the normal and accrued liability costs was 8.46% of covered employee payroll.

The Mobile County Commission's contractually required contribution rate for the year ended September 30, 2019 was 10.54% of pensionable pay for Tier 1 employees, and 7.77% of pensionable pay for Tier 2 employees. These required contribution rates are based upon the actuarial valuation dated September 30, 2016, a percent of annual pensionable payroll, and actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Commission were \$6,272,417 for the year ended September 30, 2019.

B. Net Pension Liability

The Mobile County Commission's net pension liability was measured as of September 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as September 30, 2017 rolled forward to September 30, 2018 using standard roll-forward techniques as shown in the following table:

		Total Pen	sion Liability Roll-F	orward
		Expected	Actual	Actual
(a) (b) (c)	TPL as of September 30, 2017 Discount Rate Entry Age Normal Cost for	\$256,361,468 7.75%	\$251,772,620 7.75%	\$253,016,827 7.70%
(d) (e)	October 1, 2017 - September 30, 2018 Transfers Among Employers Actual Benefit Payments and Refunds for	5,093,407	5,093,407 (46,543)	5,136,106 (46,543)
(f)	October 1, 2017 - September 30, 2018 TPL as of September 30, 2018 = [(a) x (1+(b))] + (c) + (d) + [(e) x (1 + 0.5*(b))]	(16,750,614) \$263,923,188	(16,750,614) \$258,932,161	(16,750,614) \$260,193,174
(g) (h) (i)	Difference Between Expected and Actual Less Liability Transferred for Immediate Recognition Experience (Gain)/Loss = (g) - (h)		\$ (4,991,027) (46,543) \$ (4,944,484)	
(j)	Difference between Actual at 7.70% and Actual at 7.75% [Assumption Change (Gain)/Loss] =		_	\$ 1,261,013

Actuarial Assumptions

The total pension liability in September 30, 2018 was determined based on the annual actuarial funding valuation report prepared as of September 30, 2017, which was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation Salary Increases Investment Rate of Return (*)	2.75% 3.25% - 5.00% 7.70%	
(*) Net of pension plan investment expense		

Mortality rates for ERS were based on the sex distinct RP-2000 Blue Collar Mortality Table Projected with Scale BB to 2020 with an adjustment of 125% at all ages for males and 120% for females at ages on and after age 78. The rates of mortality for the period after disability retirement are according to the sex distinct RP-2000 Disabled Retiree Mortality Table Projected with Scale BB to 2020 with an adjustment of 130% at all ages for females.

The actuarial assumptions used in the actuarial valuation as of September 30, 2017, were based on the results of an investigation of the economic and demographic experience for the ERS based upon participant data as of September 30, 2015. The Board of Control accepted and approved these changes in September 2016, which became effective at the beginning of fiscal year 2016.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

get ation	Long-Term Expected Rate of Return (*)
3.00%	8.00% 10.00% 11.00% 9.50% 11.00% 10.10% 7.50%
	0.00% <u>3.00%</u> 0.00%

Discount Rate

The discount rate used to measure the total pension liability was the long-term rate of return, 7.70%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made in accordance with the funding policy adopted by the ERS Board of Control. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

C. Changes in Net Pension Liability

	Inc	crease (Decrease)	
_	Total	Plan	Net
	Pension	Fiduciary	Pension
	Liability	Net Position	Liability
	(a)	(b)	(a)-(b)
Balances at September 30, 2017	\$256,361,468	\$191,521,441	\$64,840,027
Changes for the Year:			
Service Cost	5,093,407		5,093,407
Interest	19,218,927		19,218,927
Changes in Assumptions	1,261,013		1,261,013
Differences Between Expected			
and Actual Experience	(4,944,484)		(4,944,484)
Contributions – Employer		5,769,168	(5,769,168)
Contributions – Employee		3,622,035	(3,622,035)
Net Investment Income		17,382,071	(17,382,071)
Benefit Payments, including Refunds	/ · · · ·	/	
of Employee Contributions	(16,750,614)	(16,750,614)	
Transfers among Employers	(46,543)	(46,543)	4
Net Changes	3,831,706	9,976,117	(6,144,411)
Balances at September 30, 2018	\$260,193,174	\$201,497,558	\$58,695,616
			·

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the Commission's net pension liability calculated using the discount rate of 7.70%, as well as what the Commission's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.70%) or 1-percentage point higher (8.70%) than the current rate:

	1% Decrease	Current Rate	1% Increase
	(6.70%)	(7.70%)	(8.70%)
Commission's Net Pension Liability	\$86,371,183	\$58,695,616	\$35,154,499

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2018. The supporting actuarial information is included in the GASB Statement Number 68 Report for the ERS prepared as of September 30, 2018. The auditor's report dated September 17, 2019 on the Schedule of Changes in Fiduciary Net Position by Employer and accompanying notes is also available. The additional financial and actuarial information is available at www.rsa-al.gov.

<u>D. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources</u> Related to Pensions

For the year ended September 30, 2019, the Mobile County Commission recognized pension expense of \$5,261,327. At September 30, 2019, the Mobile County Commission reported deferred outflows of resources and deferred inflows of resources related to pensions of the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions	\$ 3,519,109 4,562,671	\$ 4,931,111
Net difference between projected and actual earnings on pension plan investments Employer contributions subsequent to the measurement date	6,272,417	6,661,161
Total	\$14,354,197	\$11,592,272

The \$6,272,417 reported as deferred outflows of resources related to pensions resulting from Commission contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources to pensions will be recognized in pension expense as follows:

Year Ending:	
September 30, 2020	\$ 358,870
2021	\$(1,625,857)
2022	\$(1,094,470)
2023	\$ (754,379)
2024	\$ (394,656)
Thereafter	\$ 0

Note 7 – Other Postemployment Benefits (OPEB)

General Information about the OPEB Plan

Plan Description

The Mobile County Commission (the Commission) provides certain continuing health care and life insurance benefits for its retired employees. The Mobile County Commission's OPEB Plan (the OPEB Plan) is a single-employer defined benefit OPEB plan administered by the Commission. The authority to establish and/or amend the obligation of the employer, employees and retirees rests with the Commission. No assets are accumulated in a trust that meets the criteria in Governmental Accounting Standards Board (GASB) Codification Section P52, Postemployment Benefits Other Than Pensions – Reporting For Benefits Not Provided Through Trusts That Meet Specified Criteria – Defined Benefit.

Benefits Provided

Medical benefits are provided through a comprehensive medical plan and are made available to employees upon actual retirement. The employees are covered by the Retirement System of Alabama and must meet the eligibility provisions adopted by resolution to receive retiree medical benefits. The earliest retirement eligibility provisions are as follows: 25 years of service at any age; or, age 60 and 10 years of service (called "Tier I" members). Employees hired on and after January 1, 2013, (called "Tier II" members) are eligible to retire only after attainment of age 62 or later completion of 10 years of service.

Employees Covered by Benefit Terms

At September 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments
Inactive employees entitled to but not yet receiving benefit payments
Active Employees
Total

555

1,457
2,012

Total OPEB Liability

The Commission's total OPEB liability of \$50,254,066 as of the reporting date of September 30, 2019 was measured as of September 30, 2018 and was determined by an actuarial valuation as of October 1, 2017.

Actuarial Assumptions and Other Inputs

The total OPEB liability in the September 30, 2019, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Cost-of-Living Increases

Assumed to increase in accordance with the healthcare cost trend rates

Salary Increases 3.00%, including inflation

Discount Rate 3.64% annually

Healthcare Cost Trend Rates 4.00% for each fiscal year

The discount rate was based on the return on the S&P Municipal Bond 20-year High Grade Index as of the measurement date.

Mortality rates were based on sex-distinct rates set forth in the RP-2000 Combined Mortality Table, with full generational improvements in mortality using Scale BB.

Changes in the Total OPEB Liability

Balance at September 30, 2018 Changes for the Year:	\$ 64,469,809
Service Cost	2,346,653
Expected Interest Growth	2,413,569
Unexpected Investment Growth	(197)
Demographic Experience	(9,512,312)
Employer Contributions	(500,000)
Benefit Payments and Refunds	(1,028,420)
Assumption Changes	(7,935,036)
Net Changes	(14,215,743)
Balance at September 30, 2019	\$ 50,254,066

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the Commission, as well as what the Commission's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.64%) or 1-percentage point higher (4.64%) than the current discount rate:

	1.0% Decrease (2.64%)	Current Discount Rate (3.64%)	1.0% Increase (4.64%)
Total OPEB Liability	\$57,641,738	\$50,254,066	\$44,246,466

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the Commission, as well as what the Commission's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower (7.00%) or 1-percentage point higher (9.00%) than the current healthcare trend rates:

	1.0% Decrease	Current Trend	1.0% Increase
	(7.00% graded	(8.00% graded	(9.00% graded
	down to 4.00%)	down to 5.00%)	down to 6.00%)
Total OPEB Liability	\$47,308,700	\$50,254,066	\$53,563,052

<u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u>

For the year ended September 30, 2019, the Commission recognized OPEB expense of \$794,499. At September 30, 2019, the actuary determined there were no deferred outflows to be reported on the Commission's balance sheet, and deferred inflows reported on the Commission's balance sheet are as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Balance as of September 30, 2017	\$	\$
Change Due to: Amortization Payments Investment Gain/Loss Demographic Gain/Loss Assumption Changes Total Change		(2,937,303) 197 9,512,312 7,935,036 14,510,242
Balance as of September 30, 2018	\$	\$14,510,242

Note 8 - Payables

On September 30, 2019, payables for the Commission's individual major funds and other governmental funds in the aggregate are as follows:

	Governmental Funds					
			2016	Other		
	General	Reappraisal	Pay-As-You Go	Governmental		
	Fund	Fund	Fund	Funds	Total	
Vendors	\$3,304,768.00	\$452,156.00	\$58,747.00	\$2,195,169.00	\$ 6,010,840.00	
Other Payables	300.00				300.00	
Intergovernmental	1,634,821.00			96,264.00	1,731,085.00	
Health Insurance Pool	264,561.00				264,561.00	
Automobile Liability Claims	220,607.00				220,607.00	
General Liability	2,947,449.00				2,947,449.00	
Total Payables	\$8,372,506.00	\$452,156.00	\$58,747.00	\$2,291,433.00	\$11,174,842.00	

Note 9 - Short-Term Debt

During the month of January 2019, the Commission issued and redeemed a short-term note payable to free up property taxes in the Special Highway Tax Fund that are to be used for the retirement of long-term debt.

During the month of May 2019, the Commission issued and redeemed a short-term note payable to free up property taxes in the Special Highway Tax Fund that are to be used for the retirement of long-term debt.

During the month of May 2019, the Commission issued and redeemed a short-term note payable to free up property taxes in the Special Highway Tax Fund that are to be used for the retirement of long-term debt.

	Beginning Balance	Proceeds	Repaid	Ending Balance
Note Payable - 2014C Pay-As-You Go Note Payable - 2016B Pay-As-You Go Note Payable - 2018A Pay-As-You Go	\$	\$10,600,000.00 24,000,000.00 20,000,000.00	\$10,600,000.00 24,000,000.00 20,000,000.00	\$
Total Notes Payable	\$	\$54,600,000.00	\$54,600,000.00	\$

Note 10 - Long-Term Debt

Mobile County has outstanding general obligation bonds and warrants totaling \$176,105,705. All of the County's outstanding bonds and warrants were sold in public offerings. The County does not have any outstanding debt obligations which have been privately placed with banks or other lenders. The County does not have any unused lines of credit.

Of the total general obligation indebtedness, \$65,075,000 is in the form of bonds issued under and payable from the proceeds of a special property tax levied under a constitutional provision. Other than the source of payment the terms of the bonds are substantially identical to the terms of other general obligation debt.

The County's full faith and credit have been irrevocably pledged towards its bond and warrant obligations.

The extent of the remedies afforded the holders of the County's bonds and warrants are subject to the provisions of existing Alabama law exempting from levy and sale under any process, judgement or decree all property (real or personal) belonging to counties in Alabama and used for public purposes.

Rights of the holders of the County's bonds and warrants and the enforceability thereof may also be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights and the exercise of judicial discretion in appropriate cases, including the law imposed requirement that the County may pay, prior to debt service on its obligations, the expenses of providing necessary and appropriate governmental services.

The remedies available to the Bank and the owners of the County's bonds and warrants are in many respects dependent upon regulatory and judicial actions and enforcement thereof may be limited or restricted by laws relating to bankruptcy and rights of creditors and by application of general principles of equity applicable to the availability of specific performance. Under existing law and judicial decisions, the remedies provided for under the Authorizing Resolution may not be readily available, may be limited, or may be substantially delayed in the event of litigation or statutory remedy procedures.

The General Obligation Build America Warrants, Series 2010A, dated March 1, 2010, were issued for the purposes of (i) providing funding for a portion of the acquisition and improvement of land as a site for construction of an industrial facility for ThyssenKrupp Steel and Stainless USA, LLC and (ii) providing funding for the acquisition, construction, installation and equipping of capital improvements, all for the purpose of promoting economic development in Mobile County.

The General Obligation Recovery Zone Economic Development Warrants, Series 2010B, dated March 1, 2010, were issued for the purposes of (i) providing funding for a portion of the acquisition and improvement of land as a site for construction of an industrial facility for ThyssenKrupp Steel and Stainless USA, LLC and (ii) providing funding for the acquisition, construction, installation and equipping of capital improvements, all for the purpose of promoting economic development in Mobile County.

The General Obligation Refunding Bonds, Series 2010C, dated March 1, 2010, were issued for the purposes of refunding a portion of the Commission's \$70,000,000 Series 2008 General Obligation Improvement Bonds.

The General Obligation Warrant, Series 2010 (Taxable), dated December 30, 2010, were issued for the purposes of providing funds for the acquisition of the Theodore Oaks Shopping Center in order to furnish necessary and appropriate facilities for the Mobile County Sheriff's Department and the Theodore Branch of the Mobile Public Library, and to provide expansion space for the County and its agencies.

The General Obligation Refunding Bonds, Series 2012-A, dated August 21, 2012, were issued for the purposes of refunding a portion of the Commission's \$27,500,000 Series 2005 General Obligation Improvement Bonds and paying the costs of issuance of such bonds.

The General Obligation Refunding Warrants, Series 2012-B, dated August 21, 2012, were issued for the purposes of refunding a portion of the Commission's \$34,805,000 Series 2004 General Obligation Refunding and Improvement Warrants and paying the costs of issuance of such warrants. Debt was paid-off during fiscal year 2019.

The General Obligation Improvement Warrants, Series 2012-C, dated October 10, 2012, were issued for the purposes of funding the cost of certain capital improvements, paying the costs of an economic development project, and paying the costs of issuance of such warrants.

The General Obligation Refunding Warrants (Taxable), Series 2013, dated March 26, 2013, were issued for the purposes of refunding a portion of the Commission's \$20,390,000 Series 2004 General Obligation Refunding and Improvement Warrants and paying the expenses of issuing the Series 2013 Warrants. Debt was paid-off during fiscal year 2019.

The General Obligation Refunding Bonds, Series 2014A, dated December 30, 2014, were issued for the purposes of refunding a portion of the Commission's \$25,095,000 Series 2008 General Obligation Improvement Bonds and paying the expenses of issuing the 2014A Bonds.

The General Obligation Warrants, Series 2014B, dated December 30, 2014, were issued for the purposes of funding the purchase of certain vehicles and equipment and paying the expenses of issuing the 2014B Warrants. Debt was paid-off during fiscal year 2019.

The General Obligation Improvement Warrants, Series 2015, dated October 6, 2015, were issued for the purposes of funding the cost of various projects contemplated by its existing capital improvement plan, including specifically road projects, parks and recreation expansion, emergency operations center, upgrade/compliance issues at Strickland Youth Center, new building for community corrections, office space completion at Government Plaza and improvements for Metro Jail. A portion of the remaining proceeds of the Series 2015 Warrants will be applied to fund a portion of the County's financial obligations with respect to an aircraft manufacturing facility constructed for the use of Airbus Americas, Inc., and paying the expenses of issuing the Series 2015 Warrants.

The General Obligation Improvement Warrants, Series 2017, dated December 27, 2017, were issued for the purposes of funding the cost of various capital improvements in the County's capital improvement plan, including renovations and improvements to the County Metro Jail and improvements to parks and other facilities. A portion of the remaining proceeds of the Series 2017 Warrants will refund certain maturities of the County's outstanding General Obligation Improvement Warrants, Series 2012C, and paying the expenses of issuing the Series 2017 Warrants.

The General Obligation Improvement Warrants, Series 2019, dated March 27, 2019, were issued for the purposes of funding the cost of various capital improvements and paying the expenses of issuing the Series 2019 Warrants.

The following is a summary of long-term debt transactions for the Commission for the year ended September 30, 2019:

	Debt Outstanding 10/01/2018	Issued/ Increased	Repaid/ Decreased	Debt Outstanding 09/30/2019	Amounts Due Within One Year
Governmental Activities:					
Bonds/Warrants and					
Notes Payable:					
General Obligation Warrants Unamortized Amounts:	\$154,521,144.00	\$17,220,000.00	\$ (9,401,433.00)	\$162,339,711.00	\$ 6,758,327.00
Less: Unamortized Discount	(1,300,460.00)		73,447.00	(1,227,013.00)	(73,447.00)
Add: Unamortized Premium	13,092,261.00	2,979,552.00	(1,078,806.00)	14,993,007.00	1,029,192.00
Total Bonds/Warrants and			, , , ,		
Notes Payable	166,312,945.00	20,199,552.00	(10,406,792.00)	176,105,705.00	7,714,072.00
Other Liabilities:					
Compensated Absences	7,288,560.00	614,185.00		7,902,745.00	4,942,923.00
Worker's Compensation	5,282,458.00	,	(744,992.00)	4,537,466.00	315,060.00
Other Postemployment Benefits	64,469,809.00		(14,215,743.00)	50,254,066.00	,
Net Pension Liability	64,840,027.00		(6,144,411.00)	58,695,616.00	
Total Other Liabilities	141,880,854.00	614,185.00	(21,105,146.00)	121,389,893.00	5,257,983.00
Total Governmental Activities		·	<u>, , , , , , , , , , , , , , , , , , , </u>		
Long-Term Liabilities	\$308,193,799.00	\$20,813,737.00	\$(31,511,938.00)	\$297,495,598.00	\$12,972,055.00

Payments on the bonds/warrants payable that pertain to the Commission's governmental activities are made by the General Fund and Debt Service Funds.

The compensated absences liability attributable to the governmental activities will be liquidated by several of the Commission's governmental funds. In the past, approximately 73% has been paid by the General Fund, 20% by the Public Buildings, Roads and Bridges Fund, and the remainder by the other governmental funds. The worker's compensation liability will generally be liquidated through the Commission's General Fund.

The following is a schedule of debt service requirements to maturity:

-	Governmental General Ob Bonds/Wa	Total Principal and Interest Requirements	
Fiscal Year Ending	Principal	Interest	to Maturity
September 30, 2020 2021 2022 2023 2024 2025-2029 2030-2034 2035-2039 Total	\$ 6,758,327.00 8,101,384.00 7,410,000.00 7,670,000.00 8,025,000.00 43,665,000.00 49,490,000.00 31,220,000.00 \$162,339,711.00	\$ 7,557,839.00 7,217,130.00 6,917,429.00 6,577,572.00 6,220,785.00 25,277,269.00 13,838,925.00 3,476,725.00 \$77,083,674.00	\$ 14,316,166.00 15,318,514.00 14,327,429.00 14,247,572.00 14,245,785.00 68,942,269.00 63,328,925.00 34,696,725.00 \$239,423,385.00

Discounts and Premiums

The Commission has a premium in connection with the issuance of its Series 2019 General Obligation Improvement Warrants. The premium is being amortized using the straight-line method over a period of twenty-one years.

The Commission has a premium in connection with the issuance of its Series 2017 General Obligation Improvement Warrants. The premium is being amortized using the straight-line method over a period of twenty years.

The Commission has a premium in connection with the issuance of its Series 2015 General Obligation Improvement Warrants. The premium is being amortized using the straight-line method over a period of twenty years.

The Commission has a premium in connection with the issuance of its Series 2014A General Obligation Refunding Bonds. The premium is being amortized using the straight-line method over a period of thirteen years.

The Commission has a premium in connection with the issuance of its Series 2014B General Obligation Warrants. The premium is being amortized using the straight-line method over a period of five years.

The Commission has a premium in connection with the issuance of its Series 2012-A General Obligation Refunding Bonds. The premium is being amortized using the straight-line method over a period of twelve years.

The Commission has a premium in connection with the issuance of its Series 2012-C General Obligation Warrants. The premium is being amortized using the straight-line method over a period of fifteen years.

The Commission has a discount in connection with the issuance of its Series 2010A General Obligation Improvement Building America Warrants. The discount is being amortized using the straight-line method over a period of thirteen years.

The Commission has a discount in connection with the issuance of its Series 2010B General Obligation Economic Development Warrants. The discount is being amortized using the straight-line method over a period of twenty years.

The Commission has a discount in connection with the issuance of its Series 2010C General Obligation Refunding Warrants. The discount is being amortized using the straight-line method over a period of twenty-nine years.

	Discount	Premium
Total Discount and Premium	\$1,961,481.00	\$21,609,165.00
Amount Amortized Prior Years	661,021.00	5,537,352.00
Balance Discount and Premium	1,300,462.00	16,071,813.00
Current Amount Amortized	73,447.00	1,078,806.00
Balance Discount and Premium	\$1,227,013.00	\$14,993,007.00

Prior Year Defeasance of Debt

In prior years, the Commission defeased certain general obligation warrants by placing the proceeds of the new warrants in an irrevocable trust to provide for all future debt service payments of the old warrants. Accordingly, the trust account assets and the liability for the defeased debt are not included on the Commission's financial statements. At September 30, 2019, the total of \$14,920,000.00 of general obligation warrants outstanding are considered defeased.

51

Note 11 - Risk Management

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Commission has general liability insurance through a commercial insurance carrier. Coverage is provided up to \$300,000 per claim with \$5,000,000 aggregate limit for general liability; \$5,000,000 per occurrence and \$5,000,000 aggregate limit for public officials' liability. Effective December 31, 2018, coverage is provided up to \$350,000 per claim with \$5,000,000 aggregate limit for general liability; \$5,000,000 per occurrence and \$5,000,000 aggregate limit for public officials' liability. The Commission also purchases commercial insurance for other risks of loss, including property and casualty insurance. Settled claims resulting from these claims have not exceeded commercial insurance coverage in any of the past three years.

The Commission is self-insured with regard to automobile liability coverage. The Commission purchases excess automobile liability insurance through a commercial insurance carrier. Coverage is provided up to \$300,000 per claim with \$5,000,000 aggregate limit for automobile liability. Effective December 31, 2018, coverage is provided up to \$350,000 per claim with \$5,000,000 aggregate limit for automobile liability. Settled claims resulting from these claims have not exceeded commercial insurance coverage in any of the past three years. The claims liability is reported in the General Fund.

The Commission has workers' compensation insurance through the Association of County Commissions of Alabama (ACCA) Workers' Compensation Self Insurance Fund, a public entity risk pool. The premium level for the fund is calculated to adequately cover the anticipated losses and expenses of the Fund. Fund rates are calculated for each job class based on the current NCCI Alabama loss costs and a loss cost modifier to meet the required premiums of the Fund. Member premiums are then calculated on a rate per \$100 of estimated remuneration for each job class, which is adjusted by an experience modifier for the individual county. The Commission may qualify for additional discounts based on losses and premium size. Pool participants are eligible to receive refunds of unused premiums and the related investment earnings.

The Commission has employee health insurance coverage through the Local Government Health Insurance Program, administered by the Local Government Health Insurance Board (LGHIB). The Commission participates in a plan administered by Blue Cross/Blue Shield which functions as a public entity risk pool. This plan is self-sustaining through member premiums. Monthly premiums are determined annually by the plan's actuary and are based on the pool's claims experience, considering any remaining fund balance on hand available for claims.

52

Note 12 - Interfund Transactions

Due To/From Other Funds

The amounts due to/from other funds at September 30, 2019, were as follows:

	Due l			
	General	Reappraisal	Other Governmental	
	Fund	Fund	Funds	Totals
Due To Other Funds: General Fund	\$	\$7,270.00	\$270,955.00	\$ 278,225.00
Reappraisal Fund Other Governmental Funds	51,958.00 823,210.00		5,401.00	51,958.00 828,611.00
Totals	\$875,168.00		\$276,356.00	\$1,158,794.00
<u> </u>	·		·	·

Interfund Transfers

The amounts of interfund transfers during the fiscal year ended September 30, 2019, were as follows:

		Transfers Out		
	General	Special Highway	Other Governmental	
	Fund	Tax Fund	Funds	Totals
Transfers In:				
2016 Pay As You Go Fund	\$	\$24,032,000.00	\$	\$24,032,000.00
Other Governmental Funds	22,127,321.00	30,643,022.00	128,099.00	52,898,442.00
Totals	\$22,127,321.00	\$54,675,022.00	\$128,099.00	\$76,930,442.00
		·	_	

The Commission typically uses transfers to fund ongoing operating subsidies and to transfer the portion from the special revenue and capital projects funds to the debt service funds to service current-year debt requirements.

Note 13 - Related Organizations

A majority of the members of the Board of the following organizations are appointed by the Mobile County Commission. The Commission, however, is not financially accountable, because it does not impose its will and have a financial benefit or burden relationship for the organizations, and the organizations are not considered part of the Commission's financial reporting entity. The following organizations are related organizations of the County Commission.

Industrial Development Authority
Kushla Water Board
Mobile County Recreation Board
St. Elmo-Irvington Water Authority
Dauphin Island Water and Sewer Authority
Turnerville Water and Fire Protection Authority
Mobile County Water, Sewer and Fire Protection Authority
Mobile County Hospital Board
Residential Building Code Advisory Committee
North Mobile County Volunteer Fire Department Board
Mobile Sports Authority

Note 14 - Construction and Other Significant Commitments

As of September 30, 2019, the Commission was obligated for the remaining amounts unpaid under the following construction contracts:

New Facilities for Mobile Community Corrections	\$2,490,487.00
Renovations to the Grand Bay Historical Museum and Library	569,694.00
Elevator Maintenance and Service for Mobile County Facilities	222,061.00
Odd Fellows Festival Park Improvements and ADA Upgrades in Grand Bay	160,519.00
Three Year Floor Covering Replacement/Installation at Mobile County Facilities	s 73,229.00
Highpoint Park Improvements	48,035.00
New Fire Alarm Upgrades at Various Mobile County Facilities	47,216.00
Replace HVAC Controls 325 Main Barracks	35,673.00
Improvements to the Old Government Plaza Restaurant	30,450.00
Partial Renovations to the Revenue Commissioner's Office at Michael Square	11,445.00
Various Small Projects for Government Plaza	4,895.00
Total	\$3,693,704.00

Note 15 - Subsequent Events

On November 12, 2019, the Commission approved the issuance of \$5,011,000.00 of 2019B General Obligation Warrants to provide for the purchase of equipment to be used throughout the County and the cost of issuance.

Recently, the United States has encountered a COVID-19 pandemic which is adversely affecting the nation. On March 13, 2020, the President of the United States declared a state of emergency in response to the COVID-19 pandemic. Subsequently, on the same day, the Governor of Alabama declared a state of emergency. As a result, the operations of federal, state, and local governments including educational institutions have been modified to ensure the safety of its citizenry as well as its employees. It is highly anticipated that revenues from all sources, including taxes and federal grants that are received by Mobile County Commission will be impacted by this pandemic. Additionally, there exists the potential for an increase in costs associated with the aftermath of COVID-19. Because so much is unknown at this time, it will be difficult for Mobile County Commission to estimate the effect of the pandemic on its budgetary process for the upcoming fiscal year. Mobile County Commission anticipates that its financial operations will be impacted by this pandemic; however, the duration and severity of its effects is indeterminable at this time. Mobile County Commission does not anticipate any financial impact to create going-concern issues or financial instability in terms of adequate reserves or its ability to meet its obligations.

Note 16 – Tax Abatements

The Mobile County Commission is subject to tax abatements granted by the Industrial Development Board of the City of Mobile, Alabama. These governments entered into property tax abatement agreements with local businesses under the State Tax Incentive Reform Act of 1992, Code of Alabama, Section 40-9B-(1-13). Under the Act, localities may grant property tax abatements for all state and local noneducational property taxes, all construction related transaction taxes, except those local construction taxes levied for educational purposes or for capital improvement for education, and/or all mortgage and recording taxes. The abatements may be granted to any business located within or promising to relocate to Mobile County. These programs have the stated purpose of increasing business activity and employment in the County.

For fiscal year ended September 30, 2019, total property taxes abated were \$10,012,540.00, including the following tax abatement agreements:

Granting Jurisdiction	Туре	Property Tax
Industrial Development Board of the City of Mobile	Steel Processing	\$ 8,033,453.0
Industrial Development Board of the City of Mobile	Port & Integrated Inland Service Networks	235,949.0
Industrial Development Board of the City of Mobile	Specialty Chemicals	86,399.0
Industrial Development Board of the City of Mobile	Aircraft Motor Manufacturing	2,478.0
Industrial Development Board of the City of Mobile	Paper Product Distributor	68,794.0
Industrial Development Board of the City of Mobile	Laboratory Cold Storage	8,527.0
Industrial Development Board of the City of Mobile	Textile Manufacturer	44,897.0
Industrial Development Board of the City of Mobile	Manufacture Pipelines and Catenary	22,610.0
Industrial Development Board of the City of Mobile	Manufacture Flat-Rolled Steel & Steel Fabrication	335,589.0
Industrial Development Board of the City of Mobile	Agriculture Products	403,877.0
Industrial Development Board of the City of Mobile	Jetliner Manufacturer	769,967.0
Total County Abated Taxes		\$10,012,540.0

The following tax abatements exceeded 10 percent of the total amount abated:

♦ A 67 percent property tax abatement to a steel processing business for increasing the size of its facilities and increasing employment. The abatement amounted to \$8,033,453.12.

Industrial Development Board of the City of Mobile also granted sales tax abatements in the amount of \$912,956.00. This amount is attributed to numerous abatements granted to businesses within the county.

Required Supplementary Information

Schedule of Changes in the Employer's Net Pension Liability For the Year Ended September 30, 2019

		2018		2017
Total pension liability				
Service cost	\$	5,093,407	\$	5,186,720
Interest	Ψ	19,218,927	Ψ	18,355,453
Differences between expected and actual experience		(4,944,484)		4,373,697
Changes of assumptions		1,261,013.00		.,0.0,00.
Benefit payments, including refunds of employee contributions		(16,750,614)		(17,271,975)
Transfers among employers		(46,543)		237,027
Net change in total pension liability		3,831,706		10,880,922
Total pension liability - beginning		256,361,468		245,480,546
Total pension liability - ending (a)	\$	260,193,174	\$	256,361,468
Plan fiduciary net position				
Contributions - employer	\$	5,769,168	\$	6,144,202
Contributions - employee	•	3,622,035	•	3,279,680
Net investment income		17,382,071		22,170,982
Benefit payments, including refunds of employee contributions		(16,750,614)		(17,271,975)
Other (Transfers among employers)		(46,543)		237,027
Net change in plan fiduciary net position		9,976,117		14,559,916
Plan fiduciary net position - beginning		191,521,441		176,961,525
Plan fiduciary net position - ending (b)	\$	201,497,558	\$	191,521,441
Net pension liability - ending (a) - (b)	\$	58,695,616	\$	64,840,027
Plan fiduciary net position as a percentage of the total pension liability		77.44%		74.71%
Covered payroll (*)	\$	72,709,580	\$	71,419,053
Net pension liability as a percentage of covered payroll		80.73%		90.79%

^(*) Employer's covered payroll during the measurement period is the total covered payroll. For fiscal year 2019, the measurement period is October 1, 2017 through September 30, 2018. GASB issued a statement "Pension Issues" in March 2016 to redefine covered payroll beginning with fiscal year 2017.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2016	2015	2014
\$ 5,009,574 17,684,340 1,493,494	\$ 4,778,134 17,357,467 (3,188,431)	\$ 5,011,299 16,775,274
7,445,547 (14,828,567) 207,628	(14,893,952)	(14,124,377)
17,012,016	4,053,218	7,662,196
228,468,530	224,415,312	216,753,116
\$ 245,480,546	\$ 228,468,530	\$ 224,415,312
\$ 6,003,047	\$ 5,557,273	\$ 5,732,134
3,353,801 16,599,516	3,062,045 1,980,229	2,982,538 18,520,541
(14,828,567)	(14,893,952)	(14,124,377)
207,628	(262,359)	(290,505)
11,335,425	(4,556,764)	12,820,331
165,626,100	170,182,864	157,362,532
\$ 176,961,525	\$ 165,626,100	\$ 170,182,863
\$ 68,519,021	\$ 62,842,430	\$ 54,232,449
72.09%	72.49%	75.83%
\$ 64,775,709	\$ 65,145,725	\$ 63,771,767
105.78%	96.46%	85.04%

Schedule of the Employer's Contributions - Pension For the Year Ended September 30, 2019

	2019	2018
Actuarially determined contribution (*)	\$ 6,272,417	\$ 6,222,124
Contributions in relation to the actuarially determined contribution	\$ 6,272,417	\$ 6,222,124
Contribution deficiency (excess)	\$	\$
Covered payroll (**)	\$ 74,167,519	\$ 72,709,580
Contributions as a percentage of covered payroll	8.46%	8.56%

- (*) The amount of employer contributions related to normal and accrued liability components of employer rate net of any refunds or error service payments. The Schedule of Employer's Contributions is based on the 12 month period of the underlying financial statement.
- (**) Employer's covered payroll for fiscal year 2019 is the total covered payroll for the 12 month period of the underlying financial statement.

Notes to Schedule

Valuation date:

Actuarially determined contribution rates are calculated as of September 30, three years prior to the end of the fiscal year in which contributions are reported. Contributions for fiscal year 2019 were based on the September 30, 2016 actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry Age

Amortization method Level percent closed

Remaining amortization period 28.4 years

Asset valuation method Five year smoothed market

Inflation 2.875%

Salary increases 3.375 - 5.125%, including inflation

Investment rate of return 7.875%, net of pension plan investment expense,

including inflation

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

	2017	 2016	2015	2014
\$	5,987,676	\$ 6,323,204	\$ 5,757,162	\$ 5,732,134
\$	5,987,676	\$ 6,323,204	\$ 5,757,162	\$ 5,732,134
\$		\$	\$	\$
\$	71,419,053	\$ 64,775,709	\$ 65,145,725	\$ 63,771,767
	8.38%	9.76%	8.84%	8.99%

Schedule of Changes in the Employer's Other Postemployment Benefits (OPEB) Liability For the Year Ended September 30, 2019

	2019	2018
Total OPEB Liability		
Service cost	\$ 2,346,653 \$	2,203,398
Expected Interest Growth	2,413,569	2,108,224
Unexpected Investment Income	(197)	
Demographic Experience	(9,512,312)	
Employer Contributions	(500,000)	
Benefit Payments and Refunds	(1,028,420)	(1,131,640)
Assumption Changes	(7,935,036)	
Net change in total OPEB liability	 (14,215,743)	3,179,982
Total OPEB Liability - Beginning	 64,469,809	61,289,827
Total OPEB Liability - Ending	\$ 50,254,066 \$	64,469,809
Covered annual payroll	\$ 55,299,727 \$	49,479,393
Employer's net OPEB liability as a percentage of covered payroll	90.88%	130.30%

Notes to Schedule

Benefit Changes There were no changes of benefit terms for the year ended September 30, 2019.

Changes in assumptions Since the prior measurement date, the discount was increased from 3.35% per annum to 3.64% per annum.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule of Employer's Contributions -Other Postemployment Benefits (OPEB) For the Year Ended September 30, 2019

	2019	2018 (*)
Actuarially determined contribution	\$ 500,000	\$
Contributions in relation to the actuarially determined contribution	\$ 500,000	\$
Contribution deficiency (excess)	\$	\$
Covered annual payroll	\$ 55,299,727	\$ 49,479,393
Contributions as a percentage of covered payroll	0.90%	0.00%

(*) Per Actuary Report, There were no actuarial determined contributions.

Additionally, there are no minimum required employer contributions other than the premium charged to the employer by the Local Government Health Insurance Plan.

Notes to Schedule

Valuation date: October 1, 2017

Actuarially determined contribution rates are calculated as of September 30, of the last day of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Asset Valuation Method N/A

Inflation Retiree contributions, health insurance premiums,

and the implied subsidy have been assumed to increase in accordance with the healthcare cost

trend rates.

Healthcare Cost Trend Rates Increases in healthcare costs are assumed to be

4.00% for each fiscal year.

Salary Increases 3.00% per annum Discount Rate 3.64% per annum

Retirement Age For employees hired prior to 2013, the earlier of 25

years of service at any age or attainment of age 60 and 10 years of service; employees hired on and after January 1, 2013 are assumed to retire at the later of age 70 and attainment of 10 years of service.

Mortality Sex-distinct rates set forth in the RP-2000 Combined

Mortality Table, with full generational improvements□

in mortality using Scale BB

This schedule is intended to show information for 10 years. Additional years should be displayed as they become available.

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund For the Year Ended September 30, 2019

	Budgeted Amounts					Actual Amounts	
		Original		Final	Budgetary Basis		
_							
Revenues	Φ	05 000 004 00	Φ	05 000 004 00	Φ	404 700 000 00	
Taxes	\$	95,839,001.00	\$	95,839,001.00	\$	101,786,289.00	
Licenses and Permits		1,683,968.00		1,683,968.00		1,569,773.00	
Intergovernmental		21,036,874.00		21,036,874.00		22,123,289.00	
Charges for Services		16,797,791.00		16,797,791.00		17,760,667.00	
Miscellaneous		1,549,490.00		2,477,255.00		4,380,179.00	
Total Revenues		136,907,124.00		137,834,889.00		147,620,197.00	
<u>Expenditures</u>							
Current:							
General Government		50,128,093.00		52,236,522.00		45,496,780.00	
Public Safety		69,825,860.00		70,550,794.00		70,688,551.00	
Highways and Roads		00,0=0,000.00		. 0,000,. 000		. 0,000,00	
Sanitation		4,117,113.00		4,131,554.00		3,138,509.00	
Health		869,875.00		869,875.00		869,875.00	
Welfare		733,154.00		733,154.00		733,154.00	
Culture and Recreation		2,773,235.00		2,833,664.00		2,681,220.00	
Education		2,561,984.00		3,899,521.00		2,761,552.00	
Capital Outlay		3,103,809.00		2,496,887.00		2,216,509.00	
Debt Service:		0,100,000.00		_,,		_,_ : 0,000:00	
Principal Retirement		6,780,055.00		6,780,055.00		7,001,433.00	
Interest and Fiscal Charges		3,876,405.00		3,876,405.00		4,420,517.00	
Debt Issuance Costs		35,000.00		35,000.00		196,502.00	
Total Expenditures		144,804,583.00		148,443,431.00		140,204,602.00	
·		, ,		, ,			
Excess (Deficiency) of Revenues		(= 00= 4=0 00)		(40.000.740.00)			
Over Expenditures		(7,897,459.00)		(10,608,542.00)		7,415,595.00	
Other Financing Sources (Uses)							
Sale of Capital Assets						105,866.00	
Long-Term Debt Issued						17,220,000.00	
Premiums on Long-Term Debt Issued						2,979,552.00	
Transfers Out		(3,080,880.00)		(3,080,880.00)		(22,127,321.00)	
Total Other Financing Sources (Uses)		(3,080,880.00)		(3,080,880.00)		(1,821,903.00)	
rotal outer maining courses (occe)		(0,000,000.00)		(0,000,000.00)		(1,021,000.00)	
Net Change in Fund Balances		(10,978,339.00)		(13,689,422.00)		5,593,692.00	
Fund Balances - Beginning of Year		10,978,339.00		13,689,422.00		57,599,809.00	
Fund Balances - End of Year	\$		\$		\$	63,193,501.00	
	=						

	Budget to GAAP Differences	Actual Amounts GAAP Basis
(1)	\$ 17,020,051.00) \$ 118,806,340.00
()	. , ,	1,569,773.00
(1)	329,517.00	
()	•	17,760,667.00
(1)	246,879.00	4,627,058.00
	17,596,447.00	165,216,644.00
		45,400,700,00
		45,496,780.00
(2)	(40.074.044.06	70,688,551.00
(2)	(13,974,341.00	
(2)	(9,790.00	,
		869,875.00 733,154.00
		2,681,220.00
		2,761,552.00
(2)	(62,685.00	
(2)	(02,000.00	2,273,134.00
		7,001,433.00
		4,420,517.00
		196,502.00
	(14,046,816.00	
	3,549,631.00	10,965,226.00
		105,866.00
		17,220,000.00
		2,979,552.00
		(22,127,321.00)
		(1,821,903.00)
	3,549,631.00	9,143,323.00
(3)	5,757,777.00	63,357,586.00
	\$ 9,307,408.00	\$ 72,500,909.00

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund For the Year Ended September 30, 2019

Explanation of Differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:

Some amounts are combined with the General Fund for reporting purposes, but are budgeted separately.

Revenues
 Public Buildings, Roads and Bridges Fund
 Special Events Fund

\$ 17,574,406.00 22,041.00

(2) Expenditures
Public Buildings, Roads and Bridges Fund
Special Events Fund

\$ 14,037,026.00 9,790.00

Net Increase in Fund Balance - Budget to GAAP

(3) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Commission's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balance because of the cumulative effect of transactions such as those described above. \$ 17,596,447.00

(14,046,816.00)

\$ 3,549,631.00

67

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Reappraisal Fund For the Year Ended September 30, 2019

		Budgeted	Ac	Actual Amounts		
	Original			Final	Bu	dgetary Basis
Revenues						
Taxes	\$		\$		\$	6,802,162.00
Intergovernmental	Ψ	8,590,059.00	Ψ	8,590,059.00	Ψ	0,00=,10=.00
Miscellaneous		75,000.00		75,000.00		94,698.00
Total Revenues		8,665,059.00		8,665,059.00		6,896,860.00
<u>Expenditures</u>						
Current:						
General Government		7,778,059.00		8,116,659.00		6,638,450.00
Capital Outlay		887,000.00		548,400.00		294,550.00
Total Expenditures		8,665,059.00		8,665,059.00		6,933,000.00
Excess (Deficiency) of Revenues						
Over Expenditures						
Other Financing Sources (Uses)						
Sale of Capital Assets						
Total Other Financing Sources (Uses)						
Net Change in Fund Balances						
Fund Balances - Beginning of Year						
Fund Balances - End of Year	\$		\$		\$	

Budget to GAAP Differences	Actual Amounts GAAP Basis				
\$	\$	6,802,162.00			
		94,698.00			
		6,896,860.00			
		6,638,450.00			
		294,550.00			
		6,933,000.00			
		(36,140.00)			
		26 140 00			
		36,140.00 36,140.00			
		00,140.00			
\$	\$				



Supplementary Information

Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2019

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
U. S. Department of Agriculture Passed Through Alabama Department of Education		
Child Nutrition Program Cluster: School Breakfast Program - Cash Assistance National School Lunch Program:	10.553	N/A
Cash Assistance Non-Cash Assistance (Commodities) Sub-Total National School Lunch Program Total Child Nutrition Program Cluster Total U. S. Department of Agriculture	10.555 10.555	N/A N/A
U. S. Department of Housing and Urban Development		
Direct Program Community Development Block Grants/Entitlement Grants Sub-Total Community Development Block Grants/ Entitlement Grants	14.218 14.218 14.218 14.218 14.218 14.218	B-14-UC-01-0002 B-15-UC-01-0002 B-16-UC-01-0002 B-17-UC-01-0002 B-18-UC-01-0002 B-19-UC-01-0002
Home Investment Partnerships Program Home Investment Partnerships Program Sub-Total Home Investment Partnerships Program	14.239 14.239	M-15-UC-01-0207 M-18-UC-01-0206
Total U. S. Department of Housing and Urban Development		
U. S. Department of Interior		
<u>Direct Programs</u> Payments in Lieu of Taxes	15.226	N/A
Gulf of Mexico Energy Security Act (M)	15.435	N/A
National Wildlife Refuge Fund	15.659	N/A
National Fish and Wildlife Foundation (M)	15.663	57972
Total U. S. Department of Interior		
Sub-Total Forward		

Pass-Through	Even and distance
to Subrecipients	Expenditures
\$	\$ 56,148.82
	100,102.15
	7,475.66
	107,577.81
	163,726.63
	163,726.63
	298,000.18
	155,915.11
132,051.35	152,553.76
13,299.38	460,388.06
209,511.49	723,362.84
209,511.49	
	1,970.50
354,862.22	1,792,190.45
	302,067.62
	58,550.34
	360,617.96
354,862.22	2,152,808.41
	23,771.00
	1,929,303.59
	6,135.00
	5,047,101.00
	7,006,310.59
\$ 354,862.22	\$ 9,322,845.63

Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2019

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
Sub-Total Brought Forward		
U. S. Department of Justice Direct Program Edward Byrne Memorial Justice Assistance Grant Program Edward Byrne Memorial Justice Assistance Grant Program Sub-Total Edward Byrne Memorial Justice Assistance Grant Program	16.738 16.738	2016-DJ-BX-0338 2017-DJ-BX-0433
Passed Through Alabama Department of Economic and Community Affairs Violence Against Women Formula Grant Violence Against Women Formula Grant Sub-Total Violence Against Women Formula Grant Total U. S. Department of Justice	16.588 16.588	17-WF-PR-005 18-WF-PR-005
U. S. Department of Transportation Passed Through Alabama Department of Transportation Airport Improvement Program	20.106	3-01-0023-012-2015
Passed Through Alabama Department of Economic and Community Affairs Recreational Trails Program	20.219	17-RT-54-10
Highway Safety Cluster: State and Community Highway Safety State and Community Highway Safety State and Community Highway Safety Sub-Total State and Community Highway Safety	20.600 20.600 20.600	19-SP-PT-004 19-FP-PT-004 19-FP-CP-004
National Priority Safety Programs National Priority Safety Programs National Priority Safety Programs Sub-Total National Priority Safety Programs	20.616 20.616 20.616	19-OP-M1-004 19-ID-M5-008 19-ID-M5-004
Total Highway Safety Cluster		
Total U. S. Department of Transportation		
Sub-Total Forward		

73

ss-Through Subrecipients	ļ	Expenditures
\$ 354,862.22	\$	9,322,845.63
		47,499.88
		21,858.02
		69,357.90
		40,055.83
		36,838.74
		76,894.57
		146,252.47
		130,035.94
		64,895.88
71,174.87		179,841.05
		157,260.51
 71,174.87		133,465.28 470,566.84
,		0,000.01
33,850.90		41,925.73
42,885.28		52,895.27
 104,325.96		139,980.57
 181,062.14		234,801.57
 252,237.01		705,368.41
 252,237.01		900,300.23
\$ 607,099.23	\$	10,369,398.33

Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2019

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
Sub-Total Brought Forward		
U. S. Department of Treasury Direct Program		
Equitable Sharing	21.016	N/A
Corporation for National and Community Service		
<u>Direct Programs</u> Retired and Senior Volunteer Program	94.002	18SRSAL004
Foster Grandparent/Senior Companion Cluster:		
Foster Grandparent Program	94.011	18SFSAL006
Senior Companion Program	94.016	17SCSAL001
Sub-Total Foster Grandparent/Senior Companion Cluster		
Total Corporation for National and Community Service		
U. S. Department of Homeland Security		
Passed Through Alabama Department of		
Homeland Security		
Homeland Security Grant	97.067	70SF
Homeland Security Grant	97.067	8OSF
Sub-Total Homeland Security Grant		
Total U. S. Department of Homeland Security		

Total Expenditures of Federal Awards

(M) = Major Program

N/A = Not Available or Not Applicable

The accompanying Notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

75

Pass-Through to Subrecipients		Expenditures
	oubrecipients	Lxperialtares
\$	607,099.23	\$ 10,369,398.33
		686,715.64
	59,878.00	59,878.00
	323,465.76	323,465.76
	325,901.09	325,901.09
	649,366.85	649,366.85
	0.10,000.00	0.0,000.00
	709,244.85	709,244.85
		77,695.51
		36,891.43
		114,586.94
		114,586.94
\$	1,316,344.08	\$ 11,879,945.76

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended September 30, 2019

Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal grant activity of the Mobile County Commission under programs of the federal government for the year ended September 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (*Uniform Guidance*). Because the Schedule presents only a selected portion of the operations of the Mobile County Commission, it is not intended to and does not present the financial position or changes in position of the Mobile County Commission.

Note 2 – Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the *Uniform Guidance* wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Mobile County Commission has not elected to use the 10-percent de minimis indirect cost rate as allowed by the *Uniform Guidance*.

Additional Information

Commission Members and Administrative Personnel October 1, 2018 through September 30, 2019

Commission Members		Term Expires		
Jerry Carl (**)	President	2020		
Connie Hudson (*)	Member	2020		
Merceria Ludgood	Member	2020		
Administrative Personnel				
Mr. John F. Pafenbach (***)	Former County Administrator			
Mr. Glenn L. Hodge (****)	County Administrator			
Mrs. Dana Foster-Allen	Director of Finance			
 (*) President through July 22, 2019 (**) President beginning July 22, 2019 (***) County Administrator through January 30, 2019 				

(****) County Administrator beginning July 29, 2019

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditor's Report

Members of the Mobile County Commission, County Administrator and Director of Finance Mobile, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Mobile County Commission, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Mobile County Commission's basic financial statements and have issued our report thereon dated August 7, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Mobile County Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Mobile County Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Mobile County Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we considered to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Mobile County Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rachel Laurie Riddle
Chief Examiner

Department of Examiners of Public Accounts

Montgomery, Alabama

August 7, 2020

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Independent Auditor's Report

Members of the Mobile County Commission, County Administrator and Director of Finance Mobile, Alabama

Report on Compliance for Each Major Federal Program

We have audited the Mobile County Commission's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Mobile County Commission's major federal programs for the year ended September 30, 2019. The Mobile County Commission's major federal programs are identified in the Summary of Examiner's Results Section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Mobile County Commission's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (*Uniform Guidance*). Those standards and the *Uniform Guidance* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Mobile County Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal programs. However, our audit does not provide a legal determination of the Mobile County Commission's compliance.

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Opinion on Each Major Federal Program

In our opinion, the Mobile County Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended September 30, 2019.

Report on Internal Control Over Compliance

Management of the Mobile County Commission is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Mobile County Commission' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the *Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Mobile County Commission' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

The purpose of this report on internal control over compliance is solely to describe the scope of our testing on internal control over compliance and the results of that testing based on the requirements of the *Uniform Guidance*. Accordingly, this report is not suitable for any other purpose.

Rachel Laurie Riddle Chief Examiner

Department of Examiners of Public Accounts

Montgomery, Alabama

August 7, 2020

Schedule of Findings and Questioned Costs For the Year Ended September 30, 2019

Section I – Summary of Examiner's Results

<u>Financial Statements</u>	
Type of opinion issued: Internal control over financial reporting: Material weakness(es) identified?	<u>Unmodified</u> Yes <u>X</u> No
Significant deficiency(ies) identified? Noncompliance material to financial statements noted?	Yes X None reported Yes X No
<u>Federal Awards</u>	
Internal control over major federal programs: Material weakness(es) identified? Significant deficiency(ies) identified? Type of auditor's report issued on compliance for major federal programs: Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) of the <i>Uniform Guidance</i> ? Identification of major federal programs:	YesXNoYesXNone reported Unmodified YesXNo
CFDA Numbers	Name of Federal Program or Cluster
15.435 15.663	Gulf of Mexico Energy Security Acts National Fish and Wildlife Foundation
Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000.00
Auditee qualified as low-risk auditee?	Yes <u>X</u> No

Schedule of Findings and Questioned Costs For the Year Ended September 30, 2019

<u>Section II – Financial Statement Findings (GAGAS)</u>

No matters were reportable.

Section III – Federal Awards Findings and Questioned Costs

No matters were reportable.